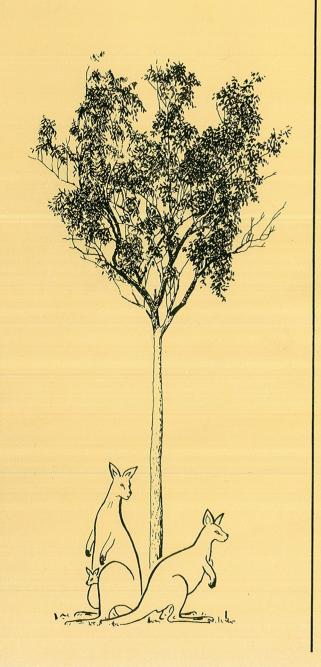
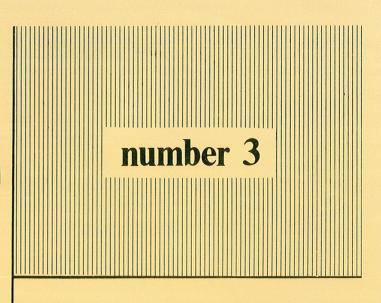
# DRAFT MANAGEMENT PLAN





Nature Reserves
of the Shire of
Serpentine-Jarrahdale

Audit of Public Submissions and Amendments to the Draft Plan

Ian G. Crook

DEPARTMENT OF FISHERIES AND WILDLIFE, 108 ADELAIDE TERRACE, PERTH



## Department of Fisheries and Wildlife 108 Adelaide Terrace PERTH

DRAFT MANAGEMENT PLAN
No. 3.

NATURE RESERVES OF THE SHIRE OF SERPENTINE-JARRAHDALE

AUDIT OF PUBLIC SUBMISSIONS AND AMENDMENTS TO THE DRAFT PLAN

ΒY

IAN G. CROOK

1980

Western Australian Wildlife Research Centre, P.O. Box 51, Wanneroo, W.A. 6065.

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## PREAMBLE

The Draft Management Plan for the Nature Reserves of the Shire of Serpentine-Jarrahdale was the third in a series of three published to establish a process of management planning for the Nature Reserve system in Western Australia.

This Plan differed from earlier ones in the series in two ways: it was the first example of a management plan for all the Nature Reserves in a particular Local Authority district, and it was published without a great deal of pre-planning or post-publication consultation with interested parties.

In taking a regional approach to planning for the management of Nature Reserves the Department of Fisheries and Wildlife has been mindful of a number of factors. Not least among these are some purely administration advantages. Fewer publications are required to cover the whole Reserve system, while Local Authorities and local communities are able to comment on management proposals for all the Nature Reserves in their Shire at the one time.

It is also a significant step forward for the planning process itself. Although the value of the "region" so formed may be limited by the nature of Local Government boundaries, which have no meaning in biological or biogeographic terms, the regional planning allows Nature Reserves to be placed into some sort of context of landforms, soils and geology, vegetation types and This facilitates comparisons of Reserves (which need not be limited to those within the same Local Authority It also facilitates the development of complementary area). uses for a series of similar Reserves in the same area. Finally, the regional approach recognises that management planning for Nature Reserves is part of a broader task of land-use planning for the whole environment. Land-use planning is a function of Local and Regional Government in Western Australia, and management plans for Nature Reserves should be available at least as part of the data base for Local Government planning schemes. As the regional planning approach is developed for Nature Reserves opportunities will arise for management plans to be prepared as part of these broader planning initiatives. It is a major objective of the planning process established in this pilot series of Draft Management Plans to further the dual principle: that Nature Reserves are part of the total environment and that nature conservation is a matter of interest to the whole community.

In this way the flora and fauna of the Nature Reserves can reach a point of harmonious balance with surrounding lands while the people who live there develop all the skills and interest necessary to enjoy the environment they have helped to create.

## SUMMARY OF SUBMISSIONS AND AMENDMENTS TO THE DRAFT PLAN

Written submissions on the Draft Management Plan have been received from the following bodies and individuals:

1. Forests Department

2. Department of Conservation and Environment

3. Bush Fires Board

- 4. Shire of Serpentine-Jarrahdale
- 5. Mr & Mrs R. & K. Lancaster (Reserve neighbours)
- 6. Mr & Mrs G. & A. Zeck (Reserve neighbours)

The number of submissions received was substantially less than for the preceding two plans in this series. This is probably directly the result of the lesser amount of personal consultation with the public before and after publication of the Plan. If major Reserves were involved or radical management measures contemplated the relatively poor response would be a matter of concern. Neither is the case, however, and the decision to proceed on the basis of the original Draft Plan, subject to minor amendments, is supported by the positive tone of all submissions. Comments received and subsequent amendments are summarised Reserve by Reserve as follows with a final section on more general considerations

## 1. CLASS A RESERVE No. 25886 (UNNAMED)

## 1.1. Firebreaks and Access to the Reserve

The Bush Fires Board advised that the peripheral firebreak system for this Reserve should satisfy local fire protection requirements and that local opinion appears to support this view. The Shire of Serpentine-Jarrahdale also had no objection to the fire protection provisions. The Bush Fires Board, however, did draw attention to the desirability of installing at least one internal firebreak:

"It is doubtful whether local brigades would attack fires on the reserve itself unless some internal firelines are provided. ... I fear that without some internal access future fires may well be as all-consuming as shown on page 15, Fig. 5(e) (of the Draft Management Plan)."

This is a valid point, considered at the time of drafting of the Plan itself, but dismissed in favour of keeping the body of the Reserve undisturbed by horses.

Considering the experience of nearby Thompson Lake (see Draft Management Plan No. 2 in this series), it is unlikely that all horse riders would respect the Limited Access provisions and refrain from riding on an internal path if one was provided.

Permitting horse-riders legitimate access to perimeter tracks and firebreaks on Nature Reserves is a complete departure from earlier practice, taken on a trial basis because of the demonstrated need for horse trails in urban/rural areas such as this and the lack of such facilities on other lands. The importance of its success is second only to that of maintaining and enhancing the nature conservation values of the Reserves involved. These would not be enhanced by the presence of one or more horse trails across the body of the Reserve.

In view of fire protection considerations, however, (including the eventual need to reduce fuel levels, which will require internal access to divide the Reserve into at least two blocks), the Plan will provide for one east-west firebreak across the body of the Reserve along the line of the old east-west track shown in Fig. 5. remind horse-riders of their obligation to keep out of the body of the Reserve the ends of this track will be In addition, to minimise evidence of its fenced off. presence from King Road, clearing will start some distance (ca. 10m) from the peripheral firebreak. Signs will be posted indicating limitations to access at appropriate places around the Reserve, including the ends of this internal track. Personal contact will be established and maintained with horse owners in the area, who are already aware of the conditions under which their access to the Reserve would be permitted, and measures to enforce the Limited Access provision will be taken if required.

## 1.2. Prescribed Burning

The Forests Department drew attention to the "open-ended" nature of the provision for prescribed burning for fuel reduction purposes in the Plan stating that "there is no level to which fuel accumulation will be permitted, or alternatively, no listing of factors which will trigger prescribed burning..." On such small Reserves subject to frequent inspection it is not considered necessary to lay down rigid specifications for prescribed burning.

## 1.3. Control of pest animals and plants.

The Shire of Serpentine-Jarrahdale drew attention to the lack of specific provisions in the Plan for the control of feral pests on the Reserve, particularly cats and foxes.

A section has been added to the Plan under Part 5 (General Considerations and Conclusions) to cover requirements for

pest control on all Reserves in the Shire.

The Department of Conservation and Environment noted that fencing of private land on the western side of the Reserve was incomplete, introducing the possibility of damage by straying cattle and other animals. For the present all properties on this boundary where stock is kept are adequately fenced. The continued adequacy of fences will be a subject for periodic inspection.

## 1.4. Naming

On a suggestion made by staff of the Nomenclature Advisory Committee the Plan will allow for the name "Modong Nature Reserve" to be adopted for Reserve 25886 and submitted to the Nomenclature Advisory Committee for its approval and gazettal. "Modong" is an Aboriginal word meaning "paperbarks growing on swampy ground". Use of this name was suggested from the occurrence of fine swamp paperbarks (Melaleuca preissiana) on the Reserve such as those shown in Figure 4 of the Draft Plan.

## 2. RESERVE No. 28167, "BANKSIA ROAD" NATURE RESERVE

Comments received concerning this Reserve were similar to those for Reserve 25886. An internal access track is present on this Reserve (an extension of Mortimer Road) and, considering the small size of the Reserve, provides adequate access for fire control purposes.

The Department of Conservation and Environment drew attention to the need for obtaining the co-operation of the nearby poultry farmer to keep the wetland adjacent to the farm free of any effluent.

No amendments are considered necessary to the Plan concerning this Reserve, excepting for the addition of specific provision for weed and pest control, which is made in the general section referred to earlier (see General Considerations).

The Plan will provide for the name "Banksia Road Nature Reserve" to be adopted for the Reserve and submitted to the Nomenclature Advisory Committee for approval and gazettal.

## 3. UNVESTED NATURE RESERVES

## 3.1. Reserve No. 23012.

The Shire of Serpentine-Jarrahdale recommends that this

Reserve be vested in the Western Australian Wildlife Authority and the Forests Department disagreed with any suggestion of excising the area east of the rubbish dump (Reserve 23011), its access track and the railway line.

In taking a decision as to the future of this Reserve, its prominent location, degraded condition and continuing problems associated with fire escaping from the rubbish dump, the rubbish dump itself, the presence of infestation of exotic weeds and the possible presence of Phytophthora cinnamomi should all be borne in mind.

## 3.2. Reserve No. 32202

A submission from Mr & Mrs G. & A. Zeck, neighbours of Reserve 32202 was received pointing out the adequacy of existing provisions in the area for public recreation and the desirability of maintaining this Reserve in an undeveloped state. Further action on this Reserve should await the publication of the System 6 Study.

## 3.3. Reserve No. 32352

Endorsement by the Shire of Serpentine-Jarrahdale of the proposal to vest this Reserve in the Shire with an appropriate change of Purpose is noted.

## 4. GENERAL CONSIDERATIONS

## 4.1. Fire Protection and Inter-agency Agreements

Promotion of the system of Inter-agency agreements covering fire suppression on Nature Reserves, recommended by the Forests Department as a useful means of maximising the effectiveness of fire protection measures, is acknowledged. This and other Draft Plans in the pilot series have all been written on the implicit assumption that existing Inter-agency agreements shall continue to be maintained.

## 4.2. Control of Pest Animals and Plants

A section will be added to Part 5 of the Plan to cover provision for specific pest control measures for the Reserves in the Shire, as follows:

### "Pest Control:

Control of declared pest plants and animals may be necessary from time to time to protect fauna and flora and the environment of the Reserves generally, and as part of organised control of vertebrate pests or various weeds conducted in the vicinity of the Reserves. Such arrangements as may be necessary in respect of organised pest control action shall be made by consultation and co-operation between the Agriculture Protection Board and the Department of Fisheries and Wildlife.

## Adequacy of Pest Control Measures:

Owners of land in the vicinity of the Reserve are invited to draw the attention of the Director of the Department of Fisheries and Wildlife to what they consider to be inadequacies of control of pest plants and animals on the Reserve. On receipt of such a complaint the Director may organise a joint inspection of the problem or take such other action as may be necessary to remedy the situation."

## APPENDIX

COPIES OF PUBLIC SUBMISSIONS



## FORESTS DEPARTMENT

54 BARRACK STREET, PERTH, WESTERN AUSTRALIA 6000 TELEPHONE 3258077

Address all correspondence: Conservator of Forests

644/77 ERH:CL Inquiries: Dr. Hopkins.

The Director, Department of Fisheries & Wildlife, 108, Adelaide Terrace, PERTH W.A. 6000

Attention: Dr. Crook

NATURE RESERVES OF THE SHIRE OF SERPENTINE-JARRAHDALE DRAFT MANAGEMENT PLAN

Thank you for the opportunity to comment on the above plan. My comments are as follows.

- The plan does not provide for disease control measures on these reserves yet the vegetation contains species susceptible to Phytophthora cinnamomi.
- Whilst provision is made for prescribed burning where it fits in with research requirements the fire protection objective is left open ended, i.e. there is no level to which fuel accumulation will be permitted, or alternatively, no listing of factors which will trigger prescribed burning for hazard reduction, environmental or other purposes.
- Administratively fire protection in these reserves might be well served by using the system of Interagency Agreements. It is recommended that use of such a system be considered.
- Your recommendation to alienate portion of Reserve is not supported. The reserve is too small (and degraded) and if it is to be retained, should be retained in its entirety and actively managed (ex tended if possible by revesting of the uncleared road reserve, the vegetation structure upgrade and Watsonia plants eradicated).
- 5. Management plans should provide for eradication of introduced vegetation (particularly noxious weeds if present in locality) and feral animals.

CONSERVATOR OF

29th May, 1980.



## Department of CONSERVATION and ENVIRONMENT

THE DIRECTOR
DEPARTMENT OF FISHERIES & WILDLIFE

your ref: 644/77 316/68 Pl./.
our ref: 42/80 JA:RNF
enquiries: DR J ARNOLD

6 June 1980

Attention: Dr I Cook

DRAFT MANAGEMENT PLAN NUMBER 3
NATURE RESERVES OF THE SHIRE OF SERPENTINE-JARRAHDALE

This Department endorses the general management objectives set out in the Draft Management Plan. It also supports the view that there is a need to acquire or otherwise ensure the ongoing existence of other areas of natural vegetation to permit the survival of as many associations as possible.

In this regard, the 'Lowlands' woodland on the Richardson Estate (see attached portion of Litho 341D/40) would be a valuable addition, whether it be acquired or whether some other mechanism could be used to ensure its survival and to involve the Western Australian Wildlife Authority in its management. The 'Lowlands' woodland has a known history and has been little affected by fire since European settlement although it has had some grazing within it. As there is considerable emphasis placed on research into management for fire control in the Draft Management Plan, the long period of protection from fire in the 'Lowlands' woodland may provide useful comparisons with reserves that have been burnt more often and more recently.

Protection of 'Lowlands' woodland would also ensure the survival of the fine stands of flooded gum along the Serpentine River and would afford some protection to that stretch of the river. Much of the remainder of the Serpentine has been trained to serve a drainage function or is subject to other pressures.

As a further general comment, there may be scope for involving owners of property adjoining the reserves in their management. The need to ensure protection of the property of landholders is stressed in the Draft Plan. Perhaps, there would also be virtue in involving these landowners in protection of the resources of the reserves from straying stock, littering and dumping.

...2/

1 Mount Street, Perth, W.A. 6000 tel. 322 2477



Some comments on specific reserves now follow.

## Reserve A 25886 (System 6 Recommendation G 18)

The plan states that this area is regarded as a key site representing the vegetation and habitats typical of the Bassendean dune system and that, so far, the dense heath understorey discourages use of the body of the reserve by the public. However, the question arises as to whether a firebreak alone will afford sufficient protection, especially along the western side where the reserve adjoins a number of smallholdings. Straying stock could cause considerable damage to the vegetation of the reserve. is suggested that efforts should be made to fence this western boundary, possibly sharing the costs with adjoining landholders.

## Reserve †28167 (System 6 Recommendation 21)

The management objectives are endorsed. Because of the intensive poultry farm close to the wetland, it would seem important to obtain the co-operation of the farmer to avoid impact to this area. As an aspect of research beyond fire control, the sand pits on the south-east of the reserve may offer an interesting exercise in rehabilitation. Experience gained in such a project could have wide application to many other places on the coastal plain around Perth where excavations for sand require repair.

## Reserve †23102

The many problems of this reserve, including occurrences of exotic plants like bamboo and watsonia, possible infection by dieback, conflicting land-uses and general disturbance, are outlined in the plan. However, because the reserve occupies a prominent position adjoining the South-West Highway and Watkins Road, it could contribute a great deal to the amenity of the area as well as providing a useful wildlife refuge. It would be unfortunate if it continues to be down -graded because of lack of vesting. Some decision on its vesting should be taken, whether vesting in WAWA or in the Shire with advice and supervision from WAWA.

## Reserve †32202 (System 6 Recommendation D12)

This reserve was not inspected so no specific comments are offered. If it is not possible for the National Parks Authority to attain tenure over this and adjoining land for incorporation in the Serpentine National Park, a strong effort should be made to vest this reserve in WAWA to ensure that its considerable nature conservation value is maintained.

## Reserve +32353

This reserve was not inspected and no specific comment is offered beyond agreeing that, because of its small size and its position in the Serpentine townsite, it would be better vested in the Shire of Serpentine-Jarrahdale than in WAWA.



C F PORTER



BUSH FIRES BOARD AT BURLET TO A TO ORTH AT LAULE Code 109

Robley

The Director Department of Fisheries and Wildlife 108 Adelaide Terrace PERTH

C.D.O.

Attention Dr. Ian Crook

## Nature Reserves - Shire of Serpentine/Jarrahdale Draft Management Plan No.3

I refer to your memo of 10th April 1980.

Thank you for the opportunity to comment on the Draft Plan.

## VESTED RESERVES

## Class A Reserve 25886

The 6 metre peripheral firebreak system constructed in 1979 should satisfy local fire protection requirements so far as adjacent land owners are concerned and I am advised that local opinion supports this view.

It is doubtful however whether local brigades would attack fires on the reserve itself unless some internal firelines are provided. As fuels accumulate on the reserve and secure in the knowledge that your peripheral break forms a good position from which to fight fires local brigades are unlikely to venture away from constructed firelines.

I appreciate the problems associated with internal access and protection of the area from the ravages of some sections of the public but I fear that without some internal access future fires may well be as all consuming as shown on page 15 fig 5(e).

## Banksia Road Nature Reserve No. 28167

The peripheral firebreaks and the supplementary break on the boundary of Lot 26 will satisfy local fire protection requirements.

However my views concerning internal access and the reactions of local brigades are the same as for Reserve 25885.

The problem is really to assess correctly the relative risks of public abuse of vegetation compared with the chances of a fire burning the entire reserve area. I am sure you are well aware of the dilemma and have planned accordingly.

## UNVESTED RESERVES

## Reserve 23012

The firebreak on the Western portion of the reserve was constructed by the Bush Fires Board 2 or 3 years ago. This area is exposed to fire almost annually as escapes occur from the rubbish dump and the incendiary activities of the inmates of Whitby Falls continue.

The Board will continue to maintain the firebreak on the Western portion of the reserve if you have no objections.

.../2.

- 2 -

## Karnet Reserve 32202

This reserve has a perimeter firebreak constructed some 3 years ago by the Bush Fires Board. The Board will continue to maintain this break unless you have any objection.

A fence has been errected on a north/south line through the centre of the reserve by a local farmer. Cattle are grazed on the reserve.

## Reserve 32352 Serpentine Townsite

This reserve poses no fire problems. I understand that it is 'burnt off' as necessary by the local brigade.

SUPERINTENDENT

JAWR: FC

## SHIRE OF SERPENTINE-JARRAHDALE

TELEPHONE: 095-25 5255, MUNDIJONG

All Communications to be addressed to the Shire Clerk.

Your Ref:

Our Ref: Enquiries: TFS:PC 580.8 Mr. Stribling

Paterson Street, MUNDIJONG, W.A. 6202

The Director,
Department of Fisheries and Wildlife,
108 Adelaide Terrace,
PERTH, W.A. 6000

Dear Sir,

## NATURE RESERVES OF THE SHIRE OF SERPENTINE-JARRAHDALE

I refer to your recent letter and enclose Council's submission and comment on Draft Management Plan Number  $3.\,$ 

Yours faithfully,

L.E. MANN SHIRE CLERK

27th May, 1980. Enc.

## SHIRE OF SERPENTINE-JARRAHDALE

SUBMISSION ON DRAFT MANAGEMENT PLAN NUMBER 3.
NATURE RESERVES OF THE SHIRE OF SERPENTINE-JARRAHDALE

Part 1. Introduction:

Line 4 should read -

"by the Town of Armadale to the north, Kwinana and Rockingham to the..."

Line 7 add -

"Jarrahdale and Byford."

25886 No objection to suggested management other than to comment that no provision for vermin control seems to be envisaged, which should be included and some control of feral pests particularly cats and foxes should be exercised.

28167 The same as above.

23012 This reserve should be vested in Western Australian Wildlife Authority and the same management programme should be applied as above, including the vermin and feral pest control. However, due regard to the convenience of the Local Authority in access to its tip should be given.

32202 This reserve could well be included in the Serpentine National Park but if this is done funds should be provided to the National Parks Authority to ensure its adequate staffing by resident rangers and further to provide for a higher standard of maintenance and management than has been the case to date in the Serpentine National Park.

 $\frac{32352}{\text{as suggested}}$  This reserve should be vested in the Serpentine Jarrahdale Shire as suggested but with the right to lease in order to enable the Shire to maintain proper management in the interim period until its further development.

## CONCLUSION

That the suggested management plan is agreeable to the Local Authority with the additions suggested and the Local Authority would point out that it does not favour the retention of areas being retained without a responsible Authority having sufficient funding to maintain Fire, Weed and Pest controls and reasonable supervision.

That the Department of Fisheries and Wildlife work in conjunction with the Agriculture Protection Board in control of vermin and noxious weeds.

L.E. MANN SHIRE CLERK

27th May, 1980. TFS:PC

R.M.B. 483

24 Cumming Road
via Medina 6167
29 th May 1980

Dear Mr Bowen

We have written to comment on Draft Management Plan number 3, on the Nature Reserves in the Shire of Serpentine-Jarrah-dale. We are most impressed by the quality of the plan, in particular the thorough attention to detail, and would like to congratulate the officers involved in its compilation.

The decision to assess collectively all reserves within a Local Authority District greatly facilitates review and will honefully ease implementation of any subsequent changes by identifying the political/administrative body firstly responsible. As Shire residents we are concerned that the total area of reserves in Serpentine-Jarrahdale is small and moreover not fully representative of the landforms, soil and vegetation. We believe that land use in the Shire is, and has been for many years, dominated by the existence of the metropolis but that the Council's appraisal of its area has rural premises. As Perth expands and urban pressures increase we would like to see more, and more representative, reserves created. The Draft Management Plan is an identification of the presently existing which makes possible a coordinated approach on such an increase. We do not know if the Department of Fisheries and Wildlife is enpowered to consider and recommend new reserves. If the Department does consider this a legitimate function, we would be willing to assist, as rate-payers and voters, at any point when the Shire Council is involved.

With reference to Reserve 25886 which our land adjoins, we agree with the management objectives of nature conservation and research. We note how easily the ecological stability of Bassendean Dune association vegetation can be disturbed by man and that fires and exotics have already influenced the flora. In addition, the similar flora on Thompson Lake Reserve has been significantly affected by the increasing urbanisation of its neighbourhood. Therefore we welcome the classification of the interior of Reserve 25886 as a Limited Access area and suggest that notices to this effect be erected at intervals around the boundary.

We feel that less of the original vegetation of the Swan Coastal Plain remains than is commonly supposed and that less is known about it than many realise (see Dr Bridgewater in The West Australian 28.4.80). Moreover, since white man settled it has been undervalued because of its low worth to timber and agricultural interests. As urban pressures increase, for instance the pumping of ground-water at Jandakot and the use of near-by reserves by four-wheel drive vehicles and trail-bikes, it becomes increasingly necessary to preserve samples of the natural bushland. We believe it is unfortunate that no reserve in the southern metropolitan area on the coastal plain is large enough to sustain big fauna. The area between the S.E. and S.W. corridors could, we suggest, be used more positively than it is at present. This to us includes the establishment and preservation of more ample reserves than at present exist as well as the placing of a value on agriculture other than a solely economic assessment in order to reduce, or prevent an increase in, the amount of cleared but derelict land. To this purpose we wonder if reserves could be created or present reserves expanded through the purchase of cleared but unused land to assess the possibility of re-establishing the original vegetation.

We regret the lateness of this submission and hope it will still be considered. Extended periods of hospitalisation have affected our ability to respond as quickly and as fully as we would have liked.

Yours sincerely

R. and K. Lancaster

R. Lancaster

G. + A. ZECK. LOT 242 SCHUENER Pd. SERPENTINE. 6205. 28" MAY. 1980.

Director

Mr. B.K. Bowen

Pett. Fisheries & Wildlefo

108 Adolarde Terrace

Perth.

Dear Sir.

DE: Droph Hanagement Plan No. 3. Nature lessaures of the String Sestentin-Jonatelose. We wish to submit ou comments on the above Plan

regarding in farticular RESERVE. 32202.

The reserve 32202 is still relatively unstoiled and would be of more benefit wantained for research, as bubbic across on an organised scale would gradually overwhelm the redural beauty already tresent in this orea.

1 We suggest that this reserve be normed efter a local identity, in fasticular a Mr. Edward Coleman, a naturalist who has lived in the over for navy year. He was the towns blacksmith in the early days.

3 This reserve is bounded by a gravel hit, title 40.1913, the horameters of which were not closely defined, and in conversation with one of the contractors it was found that they are not well informed as to where

the hit ends and the reserve begins. This information should be node clear to all those who use the hit.

Our receous for seeking the preservation of this reserve in its existing state relate to the proximity of the Kornet Road lookouts already available to the public and are on the edge of the Serfentin National Pork in Scriver Road which is frequented by hicricans. This area has evalued, with the help of S.E.C. and telecom Rives men and car access any just them the road side is informible because of upged terrain; a protection in itself.

The Falls even is also another hubbic facility for recreation in close proximity to these ocess.

We hope you will consider our submission.

Yours faithfully

Angelo + Gony Zeaz.