

Two Peoples Bay Nature Reserve

Analysis of
Public Submissions



MANAGEMENT PLAN No. 32



Department of Conservation
and Land Management



National Parks and Nature
Conservation Authority

TWO PEOPLES BAY NATURE RESERVE

ANALYSIS OF PUBLIC SUBMISSIONS

TO THE DRAFT MANAGEMENT PLAN

Department of Conservation and Land Management
for the
National Parks and Nature Conservation Authority
Perth, Western Australia, 1995

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INTRODUCTION

This document analyses submissions to the Draft Management Plan (DMP) for Two Peoples Bay Nature Reserve. Comments have been detailed to the section of the DMP to which they refer.

Two Peoples Bay Nature Reserve DMP was released for public comment on 3 June 1993 by the Hon. Minister for the Environment, Kevin Minson, MLA, for a period of two months to 30 July 1993. This was extended a further two months.

Following the release of the plan, advertisements were placed in local and Statewide newspapers advising that the DMP was available for comment. The DMP was distributed to State Government departments, tertiary institutions, recreation and conservation groups, local authorities, libraries and numerous individuals.

Copies of the plan were available for perusal at the Shire and Town of Albany offices and Albany library. The plan was available for purchase from CALM's State Operations Headquarters and South Coast Region, Albany.

All submissions have been summarised and changes have been made to the plan where appropriate. Seventy nine substantial submissions and fifty proformas of two types were received.

METHOD OF ANALYSIS

The public submissions to the Two Peoples Bay Nature Reserve Draft Management Plan were reviewed in three stages:

- Public submissions were summarised to allow analysis;
- The submissions were assessed using the criteria below:
 1. The draft management plan **was** amended if the submission:
 - (a) provided additional resource information of direct relevance to management;
 - (b) provided additional information on affected user groups of direct relevance to management;
 - (c) indicated a change in (or clarified) Government legislation, management commitment or management policy;
 - (d) proposed strategies that would better achieve management goals and objectives; or
 - (e) indicated omissions, inaccuracies or a lack of clarity.
 2. The draft management plan **was not** amended if the submission:
 - (a) clearly supported the draft proposals;
 - (b) offered a neutral statement, or no change was sought;
 - (c) addressed issues beyond the scope of the plan;
 - (d) made points which were already in the plan, or had been considered during plan preparation;
 - (e) indicated strongly opposing views with the existing strategies providing a preferred management option¹; or
 - (f) contributed options which were not feasible (generally due to conflict with existing legislation, Government or departmental policy).
- The DMP was reviewed and amended where necessary. Minor editorial changes referred to in the submissions have also been made.

¹ The basis for criteria 2e and 2f remains unchanged but the wording has been amended for future management plans to clarify their intent. See also general comments, this document.

Comments made in submissions have been assessed entirely on the cogency of points raised. No subjective weighting has been given to any submission for reasons of its origin or any other factor which would give cause to elevate the importance of any submission above another.

NUMBER AND ORIGIN OF SUBMISSIONS

Seventy nine submissions were 'substantial' and fifty were proformas, 45 of one type and 5 of another. The origin of substantial submissions are listed below.

	Number	Percentage
Individuals	36	45
Community Organisations	24	30
Government	13	16
CALM	3	4
Industries	3	4
Institutes	1	1
Total	79	100

A list of the substantial submitters to the Two Peoples Bay Nature Reserve draft management plan is given in Appendix 1.

**NUMBER OF SUBMITTORS COMMENTING ON EACH SECTION OF DMP
(excluding proformas)**

Section of DMP	No. of Submitters commenting on each section
General comments	35
1.0. Overview	20
2.0. Noisy Scrub-bird Recovery Plan	3
3.0. Regional Context	12
4.0. NPNCA and CALM Policies	0
5.0. Purpose, Vesting and Tenure	64
6.0. Goals	9
7.0. Additions to the Reserve	9
8.0. Interaction with Nearby Lands and Waters	6
9.0. Zoning	10
10.0. Fauna	24
11.0. Vegetation and Flora	8
12.0. Fire	66
13.0. Disease	30
14.0. Weeds, Pests and Domestic Animals	7
15.0. Hydrology	14
16.0. Geology, Landforms and Soils	2
17.0. Visual Landscape	4
18.0. Rehabilitation	2
19.0. Aboriginal History and Culture	2
20.0. European History and Culture	2
Community Relations	2
21.0. Information, Interpretation & Education	10
22.0. Community Involvement	13
Recreation	2
23.0. Day Use and Facilities and Access	76
24.0. Visitor Safety	1
Commercial and Other Use	1
25.0. Commercial Visitors Services	16
26.0. Commercial Fishing in Nearby Waters	6
27.0. Mining	3
28.0. Services	2
29.0. Research and Monitoring	11
Implementation	2
30.0. Management and Research Facilities and Staff	5
31.0. Funding	9
32.0. Priorities and Review	3

ANALYSIS TABLE

The detailed analysis table that follows contains:

- The number of different comments made about each section of the draft plan;
- A summary of each comment made on the draft plan;
- The number of submissions making each comment;
- An indication whether or not the comment resulted in an amendment to the final plan;
- A discussion on why the comment did not result in an amendment to the final plan, or an indication of what action was taken in the final plan; and
- The criteria by which each comment was assessed.

NOTE

DMP refers to the Draft Management Plan

FMP refers to the 'Final' (revised) Management Plan

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	General Comments 35 submitters commented.				
1	Commends CALM for the DMP.	2	Supported plan.	No	2a
2	Figures should have numbers.	1	Printing error, will be corrected in the final management plan.	Yes	1e
3	Statement 2(e), in writing a submission, needs rewording.	6	Statement will be reworded for use in future draft management plans. This criterion is used in some situations where submissions received on a particular point represent a wide range of views. It is not possible to agree with them all because they are so divergent and the best solution often appears to be the recommendation put forward in the draft management plan.	Yes	1e
4	Documents, Noisy Scrub-bird recovery plan and Natural History of Two Peoples Bay, should have been made available to the public.	7	It was not possible to tie the draft management plan to the release of other documents. Relevant information has been included in the draft management plan. The recovery team, responsible for preparing the recovery plan, made a submission to the Draft Management Plan and their comments have all been incorporated.	No	2c
5	Suggests the authors read Section 56 of the CALM Act, subsection 1(d) where it clearly spells out what a management plan shall be designed to do for a nature reserve.	2	The forum of a draft management plan is the best means of addressing major issues such as a proposed change of purpose.	No	2d
6	The Reserve seems to have been successful in conserving the rare birds - the reason it was created.	1	Comment appreciated.	No	2b
7	Commends the compilers of the Two Peoples Bay Nature Reserve Draft Management Plan for a document that is informative and giving emphasis to the conservation of the reserve's unique fauna, flora and physical landscape. The management of the NR since its establishment and the subsequent NSB Recovery Plan could be regarded as a model for the rehabilitation of other regions for their rarity of flora and fauna.	1	Comment appreciated.	No	2b
8	Commends CALM's excellent work and commitment in Noisy Scrub-bird and Reserve management.	3	Comment appreciated.	No	2b

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
9	It is impossible to comment on a proposal when the original material from which the proposal was developed, is not available for public review.	3	See comment 4.	No	2c
10	Concerned about lack of consultation.	3	Extensive historical, research and management information is available for the Reserve and therefore it was described in detail in the draft management plan.	No	2c
11	Extension not made public.	1	Those requesting an extension of time to make a submission were notified.	Not applicable	
12	Criticises the lack of options through the DMP.	1	Many options are always available, the draft plan proposed what were considered to be the most appropriate recommendations for public comment.	No	2d
13	Page 104 - last reference - Smith should have initials G.T. not A.T.	1	Plan amended.	Yes	1e
14	Most maps do not have north indicated.	1	Maps amended.	Yes	1e
15	Suggests goals, objectives and recommendations should be listed in order of the perceived priorities.	1	Goals numbered to indicate priority. Objectives occur at the beginning of each section, with mostly only one objective. Priorities have been assigned to each action as discussed in Section 32 Priorities and Review.	Yes No Yes	1e 2d 1d
16	The word 'should' is more appropriate than 'will' in a draft document.	1	Comment noted for future draft management plans.	No	2c
	1.0 OVERVIEW 20 submitters commented. Most of these comments are discussed in detail in the relevant sections and therefore have been referred to the appropriate section.				
1	Suggest in regard to the management of the surrounding waters (minimising the impact of commercial fishing in nearby waters) CALM's authority does not go below low water mark.	1	No change sought.	No	2b

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
2	Explaining and interpreting values should be carried out away from the Reserve.	3	See Section 21, comment 7.	No	2d
3	Through community education public use can be restricted to areas and activities with minimal effect on the Reserve's conservation values.	1	No change sought.	No	2b
4	Suggest management concerns should not include recreation. Public use of the reserve could be restricted to areas and activities which have minimal effect on the conservation values of the Reserve.	1	See Section 23, comment 1.	No	2d
5	Providing adequate resources for management is a serious concern.	2	No change sought.	No	2b
6	Suggests consider removing barbecues, kill lawn and rehabilitate picnic area and allow public, non-commercial use of beaches, limit parking areas, install a boomgate and keep road unsealed.	2	See Sections 23, 25 and 26.	No	2d
7	The management aims of the Reserve should be directed to research on, and conservation of, endangered species.	1	Goals amended in Section 6 to indicate priority, conservation and research and monitoring are 1 and 2 respectively.	Yes	1d, e
8	Agrees with the order in which the priorities are listed.	1	Supported plan.	No	2a
9	Paragraph 4 "favoured habitat is long unburnt vegetation" is not correct. There is no evidence that NSB's prefer long unburnt vegetation or that the productivity is greater in these areas.	1	Current research findings indicate the statement in the plan is correct.	No	2d
10	Paragraph 5 - presence of Ground Parrot in the past was not substantiated.	1	Text amended.	Yes	1a
11	Paragraph 6 - past occurrence of dieback has had no long term effect on the rare birds, because vegetation structure not floristics is the most important factor.	1	Plan states that an understanding of the impact of disease on threatened species is essential. Floristic changes are important, productivity is reduced, and floristic changes can give rise to structural changes.	No	2d
12	Paragraph 7 - note that the high level of research in the past provides a base for more detailed and experimental research in the future.	1	Text amended, 'and further research' added.	Yes	1a

COMMENT NUMBER	SUMMARY OF COMMENT	NO. OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
13	Line 4 - present status of bristlebird in FRNP is uncertain and will remain so, given the fire history of the area.	1	No change sought.	No	2b
14	Page 5 - Management concerns <ul style="list-style-type: none"> • Paragraph 1 - note comments on fire • Paragraph 2 - endorse need for kangaroo control • Paragraph 3 - important and should be considered in relation to fire and dieback. 	1	- Plan amended, see Section 12, Fire. - Supported plan. - Agree. Considered in detail in Section 12, Fire and 13, Disease.	Yes No No	1a,c,d 2a 2b
2.0 NOISY SCRUB-BIRD RECOVERY PLAN					
3 submitters commented.					
1	Suggest this section should be deleted as there are no volunteers on the Recovery Plan and this plan is secret.	1	The Recovery Plan and draft management plan are integrated and both key documents in managing the Noisy Scrub-bird. There has been a volunteer on the Noisy Scrub-bird Recovery Team since early 1992.	No	2f
2	This draft is inconsistent with the federal NSB Recovery Plan and with the Recovery Plan not being released with the draft, causes concern as it is essential in assessing this proposal. The Recovery Plan recommends that the Reserve is primarily managed for conservation of the Noisy Scrub-bird. Management shift towards recreation and tourism is not compatible.	2	The Recovery Team assessed the draft management plan and their amendments were incorporated in the relevant sections. The Noisy Scrub-bird Recovery Plan is primarily a CALM management document.	No	2d
3.0 REGIONAL CONTEXT					
12 submitters commented.					
1	Table is misleading, does not cover all walking opportunities, need description of conservation values, environmental impacts.	2	- Table refers to managed walk paths, plan amended to clarify. - Beyond scope of plan	Yes No	1e 2c
2	Need full investigation of Gull Rock NP before facilities are upgraded.	2	Beyond scope of plan.	No	2c
3	Implement user pays and manage ecotourism as in other National Parks.	1	Supported plan.	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
3	Suggests that CALM could look at a joint development of Nanarup Beach which already has sealed road access. It would be a good alternative site for public education of the Noisy Scrub bird recovery program, and other aspects of the ecology.	1	Two Peoples Bay Reserve is regarded as the key area for public education, CALM will consider education at other relevant locations.	No	2d
4	Draft management plan is needed to address Gull Rock National Park, TPBNR, Albany Shire reserves at Bettys Beach and Boulder Hill (subject to Shire agreement) would allow better dove-tailing in with the Noisy Scrub Bird Recovery Plan.	1	The concept of detailed planning for this extended area is supported however is beyond the scope of the plan. Draft management plans for CALM managed Reserves will be prepared as resources permit.	No	2c
5	South Coast Regional Management Plan recommended the addition of A Class Reserve 24991 to the Nature Reserve, this is strongly supported.	1	The management intent is to ensure this Reserve is vested in the NPNCA and managed as part of the Two Peoples Bay Reserve.	No	2d
6	Suggests Gull Rock is a more appropriate area for recreation.	2	The focus of visitor use at Two Peoples Bay will be interpretation and education, with traditional recreational use maintained. Future planning for other reserves such as Gull Rock will address recreation access and facilities.	No	2d
7	Paragraph 4 - note that Two Peoples Bay is on the border of a wetter western faunal area and a drier eastern area. See Natural history of Two Peoples Bay chapter on vertebrates.	1	No change sought.	No	2b
8	Visitor opportunities - 2nd paragraph - support idea of encouraging visitors to use recreation facilities elsewhere.	1	Supported plan.	No	2a
9	Strongly supports encouraging development of alternative facilities in less conservation sensitive areas than Two Peoples Bay in liaison with the Shire.	1	Supported plan.	No	2d
10	The last sentence on page 7 (uniqueness of the vegetation) should appear as one of the justifications for continuing the reserve's current purpose and management objectives.	1	Conservation is the primary management goal of this plan, see Section 5, Purpose, Vesting and Tenure.	No	2c

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
11	<p>The Draft Management Plan is inconsistent with the South Coast Regional Management Plan, which did not recommend a change of status for Two Peoples Bay Nature Reserve.</p>	1	<p>Both plans are consistent. Future Reserve Dedication is considered on page 55 of the South Coast Regional Management Plan; the purpose of existing Reserves will be kept under review, any proposed changes will allow appropriate public involvement.</p>	No	2c
1	<p>4.0 NPNCA AND CALM POLICIES No submissions</p> <p>5.0 PURPOSE, VESTING AND TENURE 60 submissions and 50 signed proformas (2 types) considered the purpose of Two Peoples Bay Nature Reserve should not be changed to National Park. Reasons included:</p> <ul style="list-style-type: none"> • It contains unique conservation values, is the most important area for the Noisy Scrub-bird and other threatened species, and is of international significance. • Conservation should be the primary goal. Recreation is not an appropriate use of Two Peoples Bay Nature Reserve. • Commercial activities and ecotourism are not an appropriate use of Two Peoples Bay Nature Reserve. • The major focus should be conservation, with interpretation, education, research and study secondary. • The emphasis should remain on research and the extension of the NSB program and also begin research on the Western Bristlebird, Western Whipbird and other endangered species. • The primary function of the Reserve should be for conservation and scientific study with recreation a secondary function. • The Noisy Scrub-bird population is not yet secure, Two Peoples Bay is vital to the species survival. 	60 and proformas 1 and 2	<p>Two Peoples Bay attracts about 40,000 visitors a year and a change of purpose to national park will recognise that visitors must be formally catered for by appropriate and sensitive planning. National parks are managed for wildlife conservation, landscape conservation, scientific study, preservation of features of archaeological, historic or scientific interest, together with recreational enjoyment by the public. The criteria for designating national parks are that the area should:</p> <ul style="list-style-type: none"> - be managed for conservation, scientific study and public enjoyment; - have important conservation, cultural and scenic values; - be nationally or internationally significant in terms of landscape or biota; and - be of sufficiently large size to accommodate recreation or historic uses without significantly adversely affecting conservation values. <p>While both national parks and nature reserves have high conservation values; the main difference between them is that visitor use is facilitated in national parks with the type and level of visitor use varying according to the specific values and management goals of the individual park.</p> <p>Two Peoples Bay Reserve meets the criteria for national parks. It is internationally recognised for its very high conservation values, particularly due to the presence of the Noisy Scrub-bird and other rare birds. It is also an important area for scientific study and provides opportunities for public recreation and enjoyment that do not threaten its conservation values.</p>	No	2f

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	<ul style="list-style-type: none"> • Visitor numbers would increase resulting in: <ul style="list-style-type: none"> - overuse - increase in demand for access and facilities - conservation values and threatened species being jeopardised - fauna habitat and vegetation being trampled and areas eroded. • It has been managed successfully so far and there is no need for change. Keep it this way. A change to national park would jeopardise research achievements. • It would make management more difficult (eg. more difficult for CALM to argue against pressure to progressively upgrade access and facilities). CALM would have less control. • A greater proportion of resources would be spent on visitor management. • It would increase the recreation and tourism profile and promotion of the Reserve. • More scope will be provided for recreational use. • Human values and their management would be given preference over natural values. • It would be a downgrading of status to allow visitor use. • The original reasons for having Two Peoples Bay vested as a nature reserve are still valid, and even heightened by increased development pressures in the region. • The reserve is too small to accommodate recreation without detracting from conservation values. • Access should be limited, reduced, discouraged or phased out. 		<p>While the primary goal for the area is conservation of the Reserve's biota, especially its threatened birds, recreation may be permitted so long as it does not conflict with this primary goal nor with other management requirements such as safety.</p>		

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	<ul style="list-style-type: none"> • Pressure on wildlife will be increased as these will be managed to allow public access. • Access to the Reserve is already adequate. • Other opportunities for visitors (recreation and commercial use) exist elsewhere. • The Reserve would have become a townsite if the criterion for Nature Reserves of no historic commitments to inappropriate uses or activities for Nature Reserves was applied. • More prescribed burning will be conducted, for example the proposed trebling of the buffer. • Fire occurrences and risk would increase with increased visitors, fire exclusion is incompatible with increased visitors. • Disease will be spread, will threaten declared flora and will be much more difficult to control. • The change in purpose was not mentioned in the South Coast Regional Management Plan. • The statement in the draft management plan that National Park is probably the best known and understood form of conservation land is not an acceptable basis for change as it is not an ecologically based reason. • It will jeopardise the integrity of, and increase pressure on, this conservation area. • A comparison of the respective values demonstrates that conservation management is the highest and best use of this reserve. • Maintaining pre-existing recreation is not ideal but Two Peoples Bay is not the only nature reserve where conflict occurs and this is preferred to a change in purpose. 				

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
2	<ul style="list-style-type: none"> • The Reserve should clearly and unambiguously remain for conservation of flora and fauna. • The concerns about legality of recreational use on a nature reserve are unfounded, the level of use agreed to in a management plan has sufficient legal status. • Legislation should be changed to recognise and allow pre-existing uses such as beach access, boat launching rather than the status of the Reserve. • Recreation opportunities are limited. • The change in status is being done for political reasons and to create cashflows. <p>An alternative was suggested to the proposed change to National Park</p> <ul style="list-style-type: none"> • Retain nature reserve status for Two Peoples Bay but reduce the time frame of the management plan to a maximum of five years. Prepare within the next five years a draft plan of management to address Gull Rock National Park, Two Peoples Bay Nature Reserve, Albany Shire reserves at Boulder Hill and Bettys Beach (subject to Shire agreement), Reserve A13802 (Water Authority) Waychinicup National Park and Bald Island. 	1	<p>The plan can be amended at any time during the ten year specified period provided the statutory public involvement process is followed. Therefore there is no need to specify a 5 year period. A separate plan for these areas can be prepared without altering the present wording of the Two Peoples Bay plan.</p>	No	2c
3	<p>One submitter did not seek a change as -</p> <ul style="list-style-type: none"> • It was believed that whether the reserve is nature reserve or national park is not as important as the management philosophy and the actual management actions that are taken. Considering the history, public recreation in Two Peoples Bay Nature Reserve and the fame of its rare birds, the number of visitors is likely to increase whether it becomes a national park or not. Thus, appropriate zoning, limited facilities, controlled access and restrictions on visitor numbers will be necessary whatever name is given to the reserve. 	1	No change suggested.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
4	<p>2 submitters supported the recommended change in purpose to National Park. Reasons included:</p> <ul style="list-style-type: none"> • number of visitors indicates the Reserve is already as popular as a national park • zoning can ensure protection of the Noisy Scrub-bird • conservation is the primary goal and this should be stated in the plan • the facilities and activities provided are acceptable in a national park. • Supported by Fisheries Department as CALM can reconsider allowing recreation and commercial fishing in the Reserve. <p>6.0 GOALS 9 submitters commented.</p>	2	Supported plan.	No	2a
1	Should state that conservation is the primary goal.	2	Goals have been numbered to indicate their priority. Conservation is the primary goal.	Yes	1e
2	Recreation along with commercial and other uses should not be a management goal for TPBNR. However they should be actively managed, DMP needs to be more specific on limits and controls.	4	See comment 1. Visitor use is only allowed to the extent that it does not compromise the primary goal of conservation.	No	2f
3	Suggests the goals outlined, particularly those of Community Relations, Recreation and Commercial Uses are poorly defined. There appears to be conflict between Goals 1&2 and goals 3,4 &5.	1	See comment 1.	Yes	1e
4	Suggest the highest priority Conservation goal should be "To conserve the Noisy Scrub-bird, Western Bristlebird and Western Whipbird".	1	Goal amended.	Yes	1a
5	Place goals in priority ranking.	1	See comment 1.	Yes	1e
6	Suggests education should be mentioned, preferably as in "facilitate public" education and "enjoyment".	1	Education is considered in the community relations goal as 'promote informed appreciation'.	No	2d
7	Preservation, based on fire exclusion and minimal disturbance because of dieback should be the main goal.	1	See comment 1.	Yes	1e
8	Goals should be research, conservation and education.	1	See comment 1.	Yes	1e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
1	7.0 ADDITIONS TO THE RESERVE 9 submitters commented. The Goodga River is a potential surface water source for public water supply. Need to discuss implications of proposal to add Goodga River to Two Peoples Bay with WAWA.	1	CALM will liaise with WAWA.	Yes	1b
2	Supports Recommendation 2 as long as TPBNR's status remains unchanged.	2	Supported plan.	No	2a
3	Support for all the Recommendations.	1	Supported plan.	No	2a
4	Supports the expansion of boundaries and provisions of corridors for the NSB. Suggests CALM take appropriate action to allay fears of private land-holders adjoining the reserve.	1	Additions will be sought through normal real estate transactions or other means such as subdivision but not by resumption. CALM will seek mutually beneficial management arrangements with land managers.	No	2d
5	Suggests Figure 1 is a 'locality plan', a more detailed map would have been of considerable advantage.	1	Figure 1 is a locality plan, detail is indicated in figures 2 to 11.	No	2d
6	Suggests the majority of the Goodga River Reserve 24991 be vested with the NPNCA retaining land water and a portion be a separate Reserve for Water (Urban Supply) vested in the Minister for Water Resources as the Goodga River is an important potential future water source.	1	See comment 1.	Yes	1b
7	Suggests the vast majority of existing Reserve 13802 be incorporated into the TPBNR. Potential habitat and access corridors for the Noisy Scrub-bird, and other rare or endangered species, could be safeguarded. Only a small area covering existing structure and future possible water supply need remain vested in the Minister for Water Resources.	1	Beyond scope of plan, CALM will continue to liaise with WAWA seeking to ensure the most appropriate protection for the conservation values.	No	2c
8	Proposes that in exchange for dedicating large areas of Tandara (property adjacent to the north boundary of the Reserve Loc 3777), either to the Two Peoples Bay Reserve or to a private conservation foundation/group, development rights be granted on Camelot and Black Cat Creek (properties adjacent to the western boundary of the Reserve). Development would be subject to normal planning and environmental requirements. Liaison with the proponents was requested.	1	Beyond scope of plan, CALM will assess any proposals with the primary aim of protecting and enhancing, where possible, the conservation values of Two Peoples Bay Reserve.	No	2c

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
9	Strongly supports the proposal to add adjoining areas to the Reserve, particularly where the areas contain potential NSB habitat, protect vegetation corridors and provide for facilities.	1	Supported plan.	No	2a
10	Understands a development is proposed for a site next to the Reserve which could result in changes to the water table, problems with feral animals and pollution of the area. This calls for public consultation.	1	See comment 8.	No	2c
11	Suggests other suitable areas should be identified now.	1	It is not possible to predict the availability of properties, the potential will be assessed should they become available.	No	2d
8.0 INTERACTION WITH NEARBY LANDS AND WATERS					
6 submitters commented.					
1	Supports ongoing liaison with various government agencies and neighbours.		Supported plan.	No	2a
2	Disagrees with Recommendation 1(ii) as this is outside CALM's jurisdiction and should be left to the Fisheries Department.	1	CALM, in accordance with the CALM Act, is responsible for marine reserves.	No	2d
3	Agrees with Recommendation 1(iv).	1	Supported plan.	No	2a
4	Suggests that the Management Plan should give the impression that liaison between CALM, and the listed adjacent land and water managers, including the Water Authority is ongoing and presently adequate.	1	Text amended to note that liaison is ongoing.	Yes	1e
5	Supports the objective.	1	Supported plan.	No	2a
6	Supports Recommendations 1,2,3 and 4. Suggests consideration should be given to the creation of a marine nature reserve from adjacent to the northern boundary of Two Peoples Bay Nature Reserve to Cape Vancouver.	1	- Supported plan. - Beyond scope of plan, the creation of marine reserves is being assessed for the South Coast Region and your comment is noted.	No No	2a 2c
9.0 ZONING					
10 submitters commented.					
1	Describes the concept as reasonable, but public use of areas is given too high a priority, need to define appropriate purposes.	2	New action added, guidelines will be prepared.	Yes	1b

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
2	No need to open currently closed areas through self registration in special conservation zone.	1	Plan amended with self registration changed to the highest level of control in this zone, that is, a permit system with stringent conditions, access is on designated paths and these do not occur in the closed areas.	Yes	1a, b
3	<p>Opposes the new four tiered system which will be difficult to enforce and does little to contain dieback; and</p> <ul style="list-style-type: none"> • part of the Natural Environment Zone will only be natural in rhetoric since 600 ha are to be burnt at intervals • in addition the Recreation Zone will also be subjected to prescribed burning regimes • the Bristle Bird habitat does not seem to command great influence since it coincides largely with the Natural Environment Zone • the Special Conservation Zone deserves to be much larger to reflect any intentions of protecting biodiversity and inclusion of corridors required or marginal habitat along the coast north of Gardener Lake and around Moates Lake. • Clarify the statement- selected range of low density activity with a minimum of related facilities. 	1	<ul style="list-style-type: none"> - Prescribed fire occurs in small areas of natural environment and recreation zone and is not inconsistent with this zoning. - Prescribed fire occurs in small areas of natural environment and recreation zone and is not inconsistent with this zoning. - Large areas of habitat of each of the rare birds are in the special conservation zone. - This is considered in both natural environment and special conservation zones. - New action added, guidelines will be prepared. 	No No No No Yes	2d 2b 2d 2c 1b
4	<p>Suggests Special Conservation Zone and Natural Environment Zone are more appropriate and the following need addressing:</p> <ol style="list-style-type: none"> (a) what activities (b) at what periods during the year (c) where (d) limitations on numbers at one time (e) supervision 	1	New action added, guidelines will be prepared.	Yes	1b
5	Conservation values indicate 'Prohibited Entry' areas should remain.	1	See comment 2.	Yes	1a, b
6	Appropriate zoning is essential, as visitor numbers will increase, due to the fame of the area for its rare birds.	1	No change sought.	No	2b
7	Endorses the Recommendations for this Section.	1	Supported plan.	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
8	The reserve is for rare birds, humans second, public education should be directed towards this policy.	1	No change sought.	No	2b
9	Suggests Conservation Zone and Natural Environment needs clarification and Recreation may need re-wording.	1	See comment 4.	Yes	1b
10	Suggests two zones, prohibited entry through most of Reserve and education in current use areas.	1	The zoning system provides for limited visitor use. (Refer to Section 23. Day Use - Facilities and Access for detail)	No	2d
10.0 FAUNA					
24 submitters commented.					
1	Questions the need for the New Zealand Fur Seal and Australian Sea Lion to be declared Category B.	1	Beyond scope of plan.	No	2c
2	Suggests CALM is inconsistent with its own conservation values when considering culling kangaroos as an option.	2	Controlling kangaroo grazing is consistent with protecting the threatened Bristlebird's habitat.	No	2d
3	Supports all Recommendations.	4	Supported plan.	No	2a
4	Recommendations 14-18 cannot be implemented because the Zoning Scheme is compromising the spirit of those Recommendations.	1	Refer to comments in Section 9. Zoning.	No	2d
5	Agrees with all Recommendations and objectives for this Section.	1	Supported plan.	No	2a
6	Suggests that the impacts of increased visitor numbers, disease and fire, both direct and indirect, on rare fauna has not been accorded the importance in this DMP that is appropriate in such an important conservation area.	1	Access has been amended to be by permit only in the Special Conservation Zone (see Zoning). Numbers will be limited (see Day Use). Disease has been assessed (see Disease).	No	2d
7	TPBNR is one of the best known examples of the State's contribution to establishing priority areas for nature conservation, and management should continue to be directed primarily towards the conservation for the threatened avifauna and associated communities.	1	Conservation is the priority goal.	No	2a
8	Has CALM considered grey kangaroo control following the prescribed burning?	1	This is outlined in the plan.	No	2d
9	Supports kangaroo culling.	1	Supported plan.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
10	Suggests first conservation goal should include Bristlebird and Whipbird.	1	Goal amended.	Yes	1a
11	Page 21 - Two Peoples Bay is the boundary between western and eastern faunal zones and there is value in looking at the transition of communities across climatic gradients.	1	No change sought.	No	2b
12	Page 25 - Suggests the word succession is used incorrectly - re-word.	1	Text amended to specify post-fire changes.	Yes	1a
13	Page 25 - points out that in 1970s , cats were rare on Mt Gardner - not a predation risk. The dense ground stratum of NSB habitat makes predation by large mammals (cats, foxes) unlikely.	1	No change sought.	No	2b
14	Page 25 - suggests deleting the population index as it does not give information on demography.	1	Text amended.	Yes	1e
15	Page 27 - fire management has not favoured Bristlebirds, but absence of fires has favoured Bristlebirds.	1	Fire management is based on fire exclusion.	No	2d
16	Page 26 - Whipbirds can first use vegetation that has not been burnt for 4-10 years, they do not favour older vegetation.	1	Text amended. Research findings indicate they are preserved in much older vegetation.	Yes	1e
17	Page 28 - note that area of Bristlebird habitat on map also has Whipbirds.	1	This map indicates major habitat areas.	No	2d
18	Page 29 - Carnaby's Cockatoo (delete black) - Presence of small family groups during breeding season unlikely, young weaned before following breeding season. Occur through year in flocks up to 150. Also eat Marri.	1	'Black' deleted.	Yes	1e
19	Page 30 - Bandicoots common in 1970s on the headland. Not sure if foxes prey on many bandicoots, no evidence of such.	1	Evidence suggests foxes prey on bandicoots.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
20	Suggests it should be noted that according to Garnett RAOU Report 82 (1992) the status of the Noisy Scrub-bird is likely to be upgraded to "Vulnerable". It is hoped that the reserve will be managed for the conservation of all the birds that feature in "Threatened and Extinct Birds of Australia, with Western Bristlebird and Whipbird equivalent priority to the Noisy Scrub-bird. Add Australasian Bittern to Table 2 as No 3.	1	The current status of the Noisy Scrub-bird is Endangered. This issue is discussed in detail in the Recovery Plan. The primary management goals have been amended to also specify the Western Bristlebird and Whipbird.	No Yes	2d 1e
21	Page 32 - spell out 247, as it gives the impression of two numbers.	1	Plan amended.	Yes	1e
	11.0 VEGETATION AND FLORA 8 submitters commented.				
1	Supports all Recommendations, especially 6 and 7.	1	Supported plan.	No	2a
2	States TPBNR is a rare value in containing so much vegetation from which burning has been excluded. Consequently there is a rich fungus flora that provides material for study of the South Coast fungi, and also a source of spores for recolonisation of burnt forest with mycorrhizal fungi.	1	No change sought, information noted.	No	2b
3	Agrees with all Recommendations and objectives for this Section.	1	Supported plan.	No	2a
4	Suggests with taxa of such conservation significance as those of Two Peoples Bay Nature Reserve a proposed change in status would compromise the strict management principles of Nature Reserves.	1	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
5	Supports the Recommendations for this Section. Recommendations 6 & 7 use 'prevent' rather than 'minimise'.	3	Supported plan. This is an ideal but not practical management objective.	No No	2a 2d
6	Page 39 - suggest no evidence that changes in vegetation 'suit' Scrub-birds, they may have increased even more in its absence.	1	Text amended. There is some evidence that maturation of vegetation with time since fire has been favourable (food source if not habitat).	Yes	1e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
1	12.0 FIRE 66 submitters commented. Expressed concern at the level of disturbance involved in the fire management plan. Suggests upgrading Sinker Reef Road, mowing fire break.	2	Plan amended. The aim of management of the fuel reduced buffer is to prevent all of Noisy Scrub-bird, Western Bristlebird and Western Whipbird habitat being burnt in a wildfire. The buffer is focussed on fuel-reduction only, conservation values will not be maintained. The buffer comprises a strip up to 600m in total width to be maintained by whatever technique is most appropriate including prescribed burning, slashing and scrub-rolling with the aim of fuel loads below 8t/ha. Control of kangaroo grazing will be further trialled.	Yes	1a,c,d
2	Queries why management measures to prevent fires are now unnecessary.	1	See comment 1.	Yes	1a,c,d
3	Questions the fire management measures recommended in the DMP.	4	See comment 1.	Yes	1a,c,d
4	Expressed concern regarding the severe fire problem at Two Peoples Bay, due to lack of prescribed burns, need to block or patch burn everywhere except the gullies.	1	Old aged vegetation is the major habitat management requirement of the rare birds.	No	2e
5	Suggests there will be increased pressure for fire protection with increased visitor use.	2	Action on closure of reserve reworded, action added that permits will be required for access in special conservation zone. Fire risk will be a major factor in determining if a permit is allowed.	Yes	1d
6	Need to specify fuel loads, fuel reduction will only be effective for 5-6 years if 10t/ha is the aim.	1	See comment 1.	Yes	1a,c,d
7	Suggests the present strategic fire buffer should be better designed to reflect conservation values, rather than treble in size.	8	See comment 1.	Yes	1a,c,d
8	Suggests more research into optimum fire control strategies for heathland needs to be done before accepting these recommendations.	2	See comment 1.	Yes	1a,c,d
9	Suggests fire exclusion in habitat zones is also incompatible with visitor increase.	1	See comment 5.	Yes	1d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
10	Suggests fire should be implemented on a more regular basis, as a fuel reduction measure and also as a food resource for native animals.	1	See comment 4.	No	2e
11	Suggests the fire management proposals should be reviewed to minimise damage to habitat for endangered species.	4	See comment 1.	Yes	1a,c,d
12	Suggests review entire section before any prescribed burning, regarding size of buffer, kangaroo grazing etc.	2	See comment 1.	Yes	1a,c,d
13	Considers the first objectives for the fire management program totally inappropriate in an area as TPBNR. Protection of the conservation values must have priority over human values.	3	Objectives amended to protect conservation and human values through appropriate fire management; exclude fire from Noisy Scrub-bird habitat unless recommended by the Noisy Scrub-bird Recovery Team; and minimise the risk of all of the habitat of the Noisy Scrub-bird, Western Bristlebird and Western Whipbird being affected by a wildfire. Human life is an essential consideration. CALM is required to comply with the Bush Fire Act. See also comment 5.	Yes	1c
14	Fires (prescribed) every year would be a disaster and a dangerous experiment when Noisy Scrub-birds require unburnt vegetation.	1	Habitat management (fire exclusion) regime comprises most of the Reserve. Limited fuel reduction is essential to protect long unburnt areas.	No	2d
15	Agrees with the objectives and recommendations of this section and would like added: "The closure of the Special Conservation Zone to any public activity during the entire High Fire Risk Season. i.e. December-March subject to weather conditions."	1	Supported plan. Plan amended to access by permit only in this zone. Fire risk will be a major factor in determining if a permit is allowed.	No Yes	2a 1d
16	Should not take visitor safety into account over conservation. Visitors should enter at their own risk.	1	See comment 13.	Yes	1c
17	CALM research has not been taken into account. Suggest kangaroo control following burning. Suggest slashing.	1	Kangaroo control and slashing is already in the plan.	No	2d
18	Concern expressed over large numbers of people having access to the Reserve as this increases the risk of "uncontrolled" fire.	4	See comment 5.	Yes	1d
19	Fire exclusion should be the main policy. Suggests the trebling of the fire buffer zone be rejected and a policy of strict fire exclusion be pursued.	1	See comment 1.	Yes	1a,c,d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
20	Support closure on fire danger days.	1	Supported plan.	No	2a
21	<p>Insufficient information on which to base the buffer proposals outlined in the draft management plan.</p> <ul style="list-style-type: none"> • prescribed burning in increased area will have minimal effect on reducing kangaroo grazing, cull kangaroos to reduce grazing pressure, light grazing will slow accumulation of fuels; • information on recolonisation by Bristlebird is inaccurate, is 8-12 years on isthmus, 4-6 years on fuel-reduced buffer; • upgrade Sinker Reef track for safe and ready access for firefighting and as a permanent firebreak, control public access; • either slash existing FRB or west or scrubroll FRB in two sections and burn on rotation; • improve visitor education on fire; • consider reinstating Little and Waterfall Beach firebreaks; • implement a computerised management information system. 	1	<p>See comment 1.</p> <p>Text amended, 'may' added. Research findings indicate Western Bristlebirds may recolonise areas after about four years.</p> <p>Considered in plan as action 17, firebreaks will be maintained by the most appropriate means.</p> <p>See comment 1.</p> <p>Supported plan.</p> <p>These firebreaks are maintained, information on firebreaks is too detailed for the management plan.</p> <p>New action added.</p>	<p>Yes</p> <p>Yes</p> <p>No</p> <p>Yes</p> <p>No</p> <p>Yes</p>	<p>1a,c,d</p> <p>1e</p> <p>2d</p> <p>1a,c,d</p> <p>2a</p> <p>2d</p> <p>1a</p>
22	Expresses concern that the area involved in the three isthmus buffers and the road verges is too large an incursion into Western Bristlebird habitat and CALM should look at alternatives.	2	See comment 1.	Yes	1a,c,d
23	Current fire management techniques should be maintained until more information is available on how they can be improved. Use slashing in preference to fire whenever possible.	1	See comment 1.	Yes	1a,c,d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
24	<p>Suggests the following:</p> <ul style="list-style-type: none"> any prescribed burning in habitat management (fire exclusion) regimes must only occur at recovery team's recommendation supports maintenance of buffer and appreciates that heavy post-fire grazing by Western Grey Kangaroo is leading to it becoming less effective as a fuel-reduced strip, is inhibiting further prescribed burning, is promoting the invasion of weeds and is leading to it becoming less useful as habitat for the Western Bristlebird, and other threatened species concerned with possible effects on Bristlebird. Recommends CALM organises a workshop Suggests a wildfire threat analysis is needed, access to special conservation zone is by permit only with no permits on very high and extreme fire danger days or other times considered necessary by Reserve managers. TPBNR be given the highest possible priority for fire suppression in the South Coast Region. 	1	Plan amended to include this requirement.	Yes	1a
		2	See comment 1.	Yes	1a,c,d
		2	Text amended.	Yes	1a,b
			Plan amended, permit required with fire risk being a major factor in determining whether a permit is allowed.	Yes	1d
25	<p>Suggest that:</p> <ul style="list-style-type: none"> long fire free periods allow the build up of micro organisms which break down the litter and allow the deep leaf litter which provide a vital food source for the NSB and Bristlebird. Challenge that all areas have high fuel loads. more research needs to be carried out on use of fire as a management tool DMP fails to clearly identify risks/hazards associated with visitors the existing buffer zone be maintained, not extended as this extension will compromise Bristlebird habitat and increase the degraded area. Western Grey kangaroos be reduced and maintained by fertility control or culling. Caution be exercised regarding recommendation 1(ii) using fire to develop favourable habitat for specific flora and fauna. 	1	Plan amended to reflect this need, see Action 20.	Yes	1a,d
			No change sought.	No	2b
			Supported plan.	No	2a
			Plan amended.	Yes	1a,b
			See comment 1.	Yes	1a,c,d
			As discussed in the draft, control of grazing is required, options will be investigated.	No	2d
			Recommendation deleted.	Yes	1a
26	Suggests burning should be done on a regular basis.	1	See comment 4.	No	2e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
27	Supports the FRB however concern is stressed about its size and effect as Bristlebird and to a lesser extent the Whipbird needs more consideration. Would this lead to increased numbers of kangaroos, what are its long term effects on rare bird habitat?	1	See comment 1.	Yes	1a,c,d
28	Page 42 - the first objective should be the last, otherwise it contradicts the main goals of the DMP, Bristlebirds and Whipbirds should be added to the third objective.	1	See comment 13.	Yes	1c
29	Page 43 - Noisy Scrub-birds ecology requirements. First sentence, 4 to 12+ is more accurate.	1	Research findings indicate Noisy Scrub-birds recolonise about 4 years after fire, many factors influence recolonisation including location and proximity of source birds.	No	2d
30	Page 43 - Bristlebirds recolonise 4 to 12+ years after fire, depending on location (wet or dry site).	1	Research findings indicate Western Bristlebirds recolonise about 4 years after fire, many factors influence recolonisation including location and proximity of source birds.	No	2d
31	Page 45 - Buffer 1 - same area still occupied by Bristlebirds Whipbirds also use the area.	1	See comment 1.	Yes	1a,c,d
32	Page 46 - include Whipbird in Recommendation 5.	1	Recommendation deleted, see comment 1.	Yes	1a,c,d
33	Suggests all efforts of the Management Plan should be directed to preserving the area from fire threat.	1	This is the aim of fire management, the management plan considers all aspects of management.	No	2d
34	Suggest firebreaks and buffer strips be established and maintained on the western and northern boundaries.	1	Supported plan, see Map 6.	No	2a
35	Suggests Two Peoples Bay Road becomes a buffer zone along its entire length as the increase in visitor use would cause a greater fire hazard.	1	Supported plan, see Map 6.	No	2a
36	Suggest upgrading the Sinker Reef track from 4WD to 2WD to improve firebreak efficiency.	1	This is not required.	No	2d
37	Suggest detailed fire management plans be forwarded to the Shire Ranger when they are prepared for comment and liaison with local Bush Fire Brigades.	1	Annual work programs will be discussed with Albany Shire Bush Fire Advisory Committee. Supported plan. See Action 1(ii).	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	13.0 DISEASE 30 submitters commented.				
1	Expressed concern over the impact of dieback fungus on the nature conservation values of the reserve.	1	This is recognised in the management plan.	No	2d
2	Questions why the dieback management measures in the DMP are no longer considered necessary.	1	The plan identifies disease as a major issue and a number of actions are put forward.	No	2d
3	Suggests high visitor usage associated with change to National Park would impact on an already fragile environment and cause severe spread of dieback.	15	Dieback is present in most of the Reserve. Areas apparently uninfected are protected from the impact of visitor use.	No	2d
4	Supports all Recommendations, especially Recommendation 6.	2	Supported plan.	No	2a
5	Suggests increased public access to the Reserve will exacerbate the plant diseases known to be in the Reserve and implementing the Recommendations 1-11 would need considerable amounts of money just to maintain the status quo.	1	See Comment 3. Implementation of the plan is subject to available resources.	No No	2d 2d
6	Raises concern over the use of trails and firebreaks for walkers to hear the NSB as this could lead to the spread of plant diseases unless carefully monitored.	1	See comment 3.	No	2d
7	Agrees with the objectives and recommendations for this Section.	2	Supported plan.	No	2a
8	Fully supports the objective in this section, but fail to see how they can be compatible with increased visitor access: <ul style="list-style-type: none"> two categories of land use could be established - Restricted and Unlimited access unlimited access should apply to the currently used zones around the bay and Little Beach and the remainder the park should be off limits to the casual visitor has spread of dieback by professional fishers been considered? 	1	There is no access to areas currently prohibited. Access is controlled throughout the Reserve with unlimited access considered undesirable. Professional fishers are subject to the same access requirements as visitors or stringently controlled by permit.	No	2d
9	Disease is the greatest threat to the Reserve's conservation values. The plan should consider all measures that control the spread and intensification of disease in accordance with CALM policy. Do not permit more access than currently exists.	1	All aspects of management are considered within the management plan. Supported Plan. See comment 3.	No No No	2d 2a 2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
10	Increased recreational use would result in the spread of aerial cankers and any unnatural spread of these fungi should be avoided.	1	Aerially cankers are naturally spread aerially and currently not controllable.	No	2d
11	Accepts that the presence of dieback in the TPBNR will place some constraints on vehicular access.	1	No change sought.	No	2b
12	Suggests if extra funds are available they would be better spent on scientific work dealing with the present threat of dieback.	1	The plan will be implemented as resources permit.	No	2d
13	Restrict access to all dieback affected areas (including Mt Gardner).	1	See comment 3.	No	2d
14	Suggests all efforts of the Management Plan should be directed to preserving the area from dieback.	1	All aspects of management are considered in the management plan.	No	2d
15	Recommends a policy of minimal disturbance due to disease.	1	See comment 3.	No	2d
16	Commends recommendations and stepping up control though concern in use of phosphoric acid.		Supported plan. Use of phosphonate acid is based on considerable ongoing research.	No	2a
17	Need to reduce visitor numbers until there is a cure.	1	See comment 3.	No	2d
	14.0 WEEDS, PESTS AND DOMESTIC ANIMALS 7 submitters commented.				
1	Supports the objectives and recommendations.	5	Supported plan.	No	2a
2	Stresses that promoting the Reserve as a tourist destination, by making it a National Park, is contrary to the objectives of this section.	1	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
3	Suggests cats and foxes should be kept out of the Reserve, as Scrub birds existed before the area was a Nature Reserve.	1	Control of feral animals is ongoing with the aim of minimising their numbers.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	15.0 HYDROLOGY 14 submitters commented.				
1	There is the potential to use more water from the Angove River public water supply, this may effect downstream areas, need to liaise with WAWA.	1	CALM will continue to liaise with the WAWA.	No	2d
2	Suggests a potential groundwater source has been identified south of Mt Manypeaks, which includes all of the area in the Mt Manypeaks Nature Reserve.	1	Beyond scope of plan, information noted.	No	2c
3	Agrees with the objectives and recommendations for this Section.	1	Supported plan.	No	2a
4	WAWA research work on wetlands is to be extended to the South Coast.	1	No change sought, information noted.	No	2b
5	WAWA are keen to manage water resources to benefit the natural environment, particularly rare species.	1	No change sought. CALM will continue to liaise with WAWA.	No	2b
6	Suggests strict guidelines must be developed and enforced to ensure the exceptional water quality is not compromised by adjacent development. Limit access to wetland areas within the Reserve due to the risk of damage through trampling and spread of dieback. Access should be mostly restricted to management and research purposes.	1	Supported plan. CALM will continue to liaise with WAWA as this involves catchment management. Minimal public access is proposed (see Day-Use).	No	2a
7	Page 54 - Gardner Creek not river.	1	Plan amended.	Yes	1e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
8	<p>Suggests the overall impression given in this section is of insufficient and inadequate liaison with adjacent land owner/managers in the past, and action on their part to the detriment of the Reserve in general, and to faunal habitats in particular.</p> <p>The last sentence on page 54 begins "The impact on fauna and flora of water treatment at the (Angove pipehead) dam and the manipulation of water flow at the dam...is not known". The statement is incorrect, this water is not treated, manipulation could only be beneficial.</p> <p>Recommendation 2 quite strongly, and Recommendation 3 to a lesser degree, imply that there has been adverse hydrological impact on NSB habitat when such impact is only likely to have been beneficial.</p> <p>If it can be demonstrated that the diversion of water from the Angove River has had a detrimental effect on the wetland vegetation downstream the Water Authority would be happy to consider the possibility of environmental releases from the dam to negate such effect.</p> <p>The Goodga River gauging station only measures the natural streamflow as it passes, and has no impact, on flora and fauna and their management. If it could be demonstrated otherwise, we would be most concerned and would wish to take immediate steps to remedy the situation.</p> <p>Redrafting of Recommendations 1-6 is included with this submission.</p> <p>16.0 GEOLOGY, LANDFORMS AND SOILS 2 submitters commented.</p>	1	Liaison with WAWA and further investigation is required. Recommendations amended accordingly.	Yes	1a,b
1	<p>Agrees with the objectives and Recommendations for this Section.</p> <p>17.0 VISUAL LANDSCAPE 4 submitters commented.</p>	2	Supported plan.	No	2a
1	<p>This entire chapter should be scrapped, as the landscape is naturally beautiful and there is no need for high, moderate and low scenic qualities conceived by landscape planning and design specialists.</p>	1	Visual landscape management is a recognised science and classification enables appropriate management.	No	2e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
2	Agrees with the objectives and Recommendations for this Section and further recommend: <ul style="list-style-type: none"> the closure of existing 4-wheel drive tracks to public use the closure of foot tracks other than those specified in the plan liason with landowners of adjoining properties to encourage their contribution to the conservation of the Reserve. 	1	Supported plan. The only 4WD tracks available provide the only access to Sinker Reef and Goodga River. Supported plan, only access designated in this plan is allowed. Supported plan, close liaison with neighbours is essential.	No No No No	2a 2c 2a 2a
3	Rename to Landscape as this is less confusing.	1	Plan amended.	Yes	1e
4	Supports all Recommendations for this Section.	1	Supported plan.	No	2a
18.0 REHABILITATION					
2 submitters commented.					
1	Suggest CALM investigate the use of external volunteer organisations to assist with the rehabilitation of the reserve.	1	Considered in Section 22, Community Involvement, plan amended to include rehabilitation.	Yes	1b
2	Supports all Recommendations for this Section.	1	Supported plan.	No	2a
19.0 ABORIGINAL HISTORY AND CULTURE					
2 submitters commented.					
1	Agrees with the level of attention given to Aboriginal heritage issues and the Recommendations for this Section.	1	Supported plan.	No	2a
2	Supports all Recommendations for this Section.	1	Supported plan.	No	2a
20.0 EUROPEAN HISTORY AND CULTURE					
2 submitters commented.					
1	Suggests that after the sealers, possibly the first people that put in roads were fishermen operating back at the turn of the century.	1	Plan amended to include historic use by commercial fishers.	Yes	1b,e
COMMUNITY RELATIONS					
2 submitters commented.					
1	Suggests rewrite to reflect continuation of area as Nature Reserve.	1	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
2	Supports all Recommendations for this Section.	1	Supported plan.	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	21.0 INFORMATION, INTERPRETATION AND EDUCATION				
	10 submitters commented.				
1	Supports Recommendations.	4	Supported plan.	No	2a
2	Suggests a modern visitor centre with poster, video and audio exhibits.	1	Supported plan, information and education facility proposed.	No	2a
3	Suggests The National Tourism Strategy (June, 1992) does not mention nature-based tourism. Supports Recommendation 2. If Recommendations 1,3 and 5 were deleted a lot of money would not need to be raised.	1	Beyond scope of plan. Supported plan. Visitor education is an important component of Reserve management.	No No No	2c 2a 2d
4	Suggests the Special Conservation Zone not be compromised in favour of 'nature-based' tourism's monetary rewards.	1	Plan amended in Section 9, Zoning to specify that access in Special Conservation Zone will only be allowed by permit.	Yes	1a,b
5	Support for objectives refocusing visitor interest on education rather than recreation.	1	Supported plan.	No	2a
6	Suggests the proposal to construct a Visitor Education Centre be re-instated.	1	Referred to as information and education facility. Plan amended.	Yes	1e
7	Suggests a visitor centre would be better developed off-site and this would help to redirect the present recreational focus towards one solely associated with environmental education.	1	The focus of the information and education facility is education. This is located at the periphery of Noisy Scrub-bird habitat and at the primary visitor destination. A worthwhile visitor experience on site is considered essential for education.	No	2d
8	Suggests appropriate facilities and locations requires clarification.	1	Appropriate facilities will be assessed when a site development plan, which considers more detailed aspects of a site, is prepared. Locations are indicated on Figure 11.	No	2d
	22.0 COMMUNITY INVOLVEMENT				
	13 submitters commented.				
1	States Two Peoples Bay is known internationally as an area that reflects great credit on the management skills and scientific expertise of CALM staff , volunteers and CSIRO.	5	No change sought.	No	2b

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
2	Suggest a pro-active educational and awareness campaign with community-based conservation groups to improve public understanding of, and sympathy for, CALM's management of nature reserves and national parks in the South Coast Region.	2	Beyond scope of plan, concept for Region supported.	No	2c
3	Agrees with the objectives and recommendations but points out that local residents will need information on the Management Plan in a more personalized way not merely conveyed via the printed word and recommends: (a) a field day or an 'in-service' be organised to disseminate information about the final plan, this would foster community involvement on a local level and could involve the broader community; (b) a voluntary helper program be promoted and locals encouraged to participate.	1	Supported plan, ongoing community involvement is essential.	No	2a
			Plan amended to specify the importance of local people's involvement.	Yes	1b
4	Suggests that an Honorary Ranger status be bestowed upon the anglers from the local fishing Clubs, this would be a practical method of caring for the area without incurring any additional costs to CALM.	1	All opportunities to involve the community will be investigated.	No	2d
5	Appears community involvement in the compilation of the draft plan has been low.	1	Extensive historical research and management information is available for the Reserve and therefore it was presented in detail in the Draft Management Plan.	No	2d
6	Supports the Recommendations for this Section.	2	Supported plan.	No	2a
	RECREATION 2 submitters commented.				
1	Suggests rewrite to reflect continuation of Nature Reserve status.	1	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
2	Recreation is not appropriate in this area.	1	Traditional recreation use will be allowed to the extent compatible with the primary goal of conservation.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
1	23.0 DAY USE FACILITIES AND ACCESS 76 submitters commented. Suggests no further access and facilities should be developed.	4	Visitor use is only allowed to the extent to which it is compatible with the primary goal of conservation. Visitor education is the focus of visitor management. No new access, that is paths or roads, are proposed. Visitors are strictly controlled. <ul style="list-style-type: none"> • Reserve closed when full • Access on designated paths/roads only • Reserve closed when threatened by wildfire, local weather conditions contribute to a fire risk or in other emergency situations. • Access in Special Conservation Zone by permit only • Visitor areas have been defined, the main area being the picnic area. 	No	2d
2	Suggests most visitors would hear the NSB if they visit in the right season, and this means path access need not be so extensive as would appear to be envisaged. A board-walk with informative interpretive signs will allow a large walkthrough of people without damaging the environment or spreading dieback.	1	No new paths are proposed. Paths in Noisy Scrub-bird habitat occur in the Special Conservation Zone and the plan has been amended to only allow access by permit. The construction of paths will be determined by site characteristics.	No	2d
3	Opposes Recommendation 9.	2	A user pays system may be introduced to facilitate management of the Reserve.	No	2e
4	Questions Recommendation 21, applying limits to vehicle size, as vehicles larger than cars may use the roads and facilities for the purpose of loading and unloading for transport (not parking).	1	Non-standard vehicles will be subject to permit.	No	2d
5	Questions the validity of Recommendation 22, as these areas are open under the Fisheries Act.	1	These water bodies comprise part of the Reserve, owing to the very high conservation values associated with these habitats, fishing and marroning are prohibited.	No	2c
6	Public access should be limited/phased out.	6	See comment 1.	No	2d
7	Suggests TPBNR should be conserved at all costs and access not increased.	2	No new access is proposed, see comment 1.	No	2d
8	Urges visitor access be restricted to a few beauty spots and the main visitor attraction be diverted to facilities provided, to inform the public on the fauna and flora of the area.	1	See comment 1.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
9	Access must be available to WAWA at all times. Any proposal to restrict access should be discussed with the authorities concerned.	1	CALM will liaise with WAWA regarding access to Goodga River.	No	2d
10	Concerns regarding vandalism of Goodga River gauging station if proposed recreation area is developed.	1	CALM will liaise with WAWA regarding access to Goodga River.	No	2d
11	Access to the Reserve should not be facilitated but allowed only on existing gravel roads and walking trails.	2	No new access is proposed.	No	2d
12	Disagrees with allowing and encouraging foot access through the middle of the Reserve to areas previously prohibited.	1	Plan amended with self registration changed to the highest level of control in this zone, that is, a permit system with stringent conditions, access is on designated paths and these do not occur in the closed areas.	No	2d
13	Expresses concern over the 30 Recommendations to control the expected stream of visitors to an area with such important biota. Reduce visitors.	1	See comment 1.	No	2d
14	Expresses concern over the use of trails and firebreaks for walkers to hear the NSB as this could lead to the spread of plant diseases unless carefully monitored and increase the risk of fire.	1	Dieback is present in most of the Reserve, areas currently apparently uninfected are protected from the impact of visitor use.	No	2d
15	Management of the area should concentrate on research of the fragile ecosystem which should not be endangered by encouraging greater access.	3	See comment 1.	No	2d
16	Suggests the public already have access to the nature reserve which appears adequate and nothing in the existing situation precludes CALM from continuing to proceed along the conservation path already adopted.	1	See comment 12.	No	2d
17	Opposes the change of status to focus on developing 'user pays' management strategies.	1	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
18	Suggests increase in visitor numbers and access and provision of facilities is not appropriate in Two Peoples Bay Nature Reserve.	10	See comment 1.	No	2d
19	Proposes Recommendation 22 be removed as fishing and marroning is a popular activity in Moates Lake and the Goodga River.	1	See comment 5.	No	2c

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
20	<p>Agrees with objectives and Recommendations for this Section and recommends:</p> <ul style="list-style-type: none"> - if entry fee is paid at the Albany Tourist Bureau or CALM office and be issued with a car park ticket to display in the vehicle it would remove the need to employ a 'gate-keeper' - infrastructure be limited to the Recreation Zone. - footpaths be properly formed to prevent erosion, spread of plant disease and fire risk - Special Conservation zones not be compromised by nature-based tourism. - Public access be excluded on extreme fire risk days <p>- If user-pays is implemented locals and others can pay an annual subscription (eg. \$20).</p>	2	<p>Supported plan.</p> <p>The detail of user-pays will be considered when implementing the plan.</p> <ul style="list-style-type: none"> - the recreation zone has been designed to do this. - this is considered when paths are constructed. <p>- Comment is noted. Access to Special Conservation Zone will be by permit only.</p> <p>- Action on closure of Reserve, reworded, action added that permits will be required for access in special conservation zone. Fire risk will be a major factor in determining if a permit is allowed.</p> <p>- The detail of user pays will be considered when implementing the plan. Comment is noted.</p>	<p>No</p> <p>No</p> <p>No</p> <p>No</p> <p>Yes</p> <p>No</p>	<p>2a</p> <p>2d</p> <p>2d</p> <p>2c</p> <p>2d</p> <p>2c</p> <p>2c</p>
21	Suggests there are no shortage of recreation and tourist facilities in the Albany area and there is no need to compromise the conservation values of the TPBNR for this purpose.	2	Visitor management at Two Peoples Bay is focused on education. Recommendation 24 in the Draft Management Plan (Action 25 in the Management Plan) proposed continuing to develop recreation facilities on other CALM managed lands. Recommendation 25 (Action 28 in the Management Plan) proposed encouraging an integrated approach with the Shire and other authorities.	No	2d
22	Queries why promote the area only to close it on peak days.	4	Closure will be required regardless of purpose.	No	2d
23	Suggests if the fee paid entry system is installed it will disadvantage the local anglers and walking clubs.	2	The details of user pays will be considered when implementing the plan.	No	2c
24	Supports walk paths.	1	Supported plan.	No	2a
25	Suggests foot access system be simplified to easy, moderate and strenuous walk.	1	A uniform system has been adopted by CALM in accordance with their recreation policy.	No	2f
26	If closure, suggests pre-arranged tickets.	1	The detail of a user-pays system will be considered when implementing the plan.	No	2c
27	Ensure the carpark does not encroach on vegetation.	2	The carpark has been located outside Noisy Scrub-bird habitat.	No	2d
28	Use of the area by the public must be strictly controlled.	1	See comment 1.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
29	Suggests this Section should be completely deleted or revised to reflect and support the continuation of the TPBNR area as a Nature Reserve with a primary management objective of nature conservation.	2	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f
30	Opposes Recommendation 9, although use by commercial operators and groups remains a different matter.	1	See comment 3. Commercial use is subject to a permit system.	No	2e
31	Limit recreation to its present or a lower level (it should not become the major purpose of the area).	2	See comment 1.	No	2d
32	Suggests limited facilities, controlled access and restrictions on visitor numbers will be necessary whatever name is given to the reserve.	2	No change sought.	No	2b
33	Endorses the proposal to close the reserve when the carparks are full, needs definition in terms of numbers of cars and people so there are no significant increase in visitor numbers above current levels during the summer.	2	Supported plan. Capacity will be determined by detailed site assessment.	No No	2a 2c
34	Suggests open access should be made available to all people at all times.	1	See comment 1.	No	2d
35	Supports all recommendations.	1	Supported plan.	No	2a
36	Cape Vancouver is a significant climbing area, suggests the plan be amended to recognise two routes from the Cape Vancouver path to the principal climbing areas.	1	Access to the Cape Vancouver and general vicinity is allowed, access to False Islands has not been designated as this is through an area apparently uninfected by disease.	No	2d
37	Expressed concern at the level of recreational facilities being proposed and the availability of funds from within CALM.	1	See comment 1.	No	2d
38	Suggests restricting car park facilities instead of expanding them.	1	See comment 1.	No	2d
39	Suggests keeping the access road as gravel.	2	Most of this road is the responsibility of the Shire of Albany.	No	2d
40	Suggests a permit system to access areas to view Noisy Scrub-birds.	1	Plan amended to allow access to the Special Conservation Zone (Noisy Scrub-bird habitat) by permit only.	Yes	1a,b
41	Expect to be able to continue to camp.		The Reserve is day use only.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
42	Raises concern that the proposed parking and associated road realignments illustrated, seem of an intrusive design, and out of character and purpose to the Reserve. Design should not detract from access to the current low key picnic area and provide a less intrusive solution to crowding and safety problems during peak periods. Do not expand existing capacity.	1	Plan amended. This is a concept plan only and will be subject to detailed site assessment. Caters for less than the number of visitors at the Reserve on peak days.	Yes	1a,e
43	Suggests: <ul style="list-style-type: none"> close road to beach close ramp at southern end of beach determine size of carpark based on sustainable levels of use, should not cater for coaches. 	1	Traditional use is allowed provided that it is not detrimental to conservation values, this includes allowing boat launching at a designated area of the beach as no suitable alternatives occur nearby. Commercial use is subject to permits with limits applied to the size of vehicles where necessary as proposed in recommendation 21, (Action 21 in the Management Plan) with coaches restricted to the main carpark.	No	2d
44	Suggests: <ul style="list-style-type: none"> restrict access to dieback-affected areas including Mt Gardner; provide only limited access and facilities; request tourist bureau not to publicise the Reserve; and request local radio not to include Two Peoples Bay in its fishing reports. 	1	See comment 43.	No	2d
45	Restrict access on Mt Gardner due to risk of trampling vegetation on granite outcrops.	1	Access is restricted to one path and allowed only by permit.	No	2d
46	Suggests access is not facilitated, occurs only on existing roads/trails, access road remains unsealed, the new carpark is ruled out.	1	See comment 1.	No	2d
1	24.0 VISITOR SAFETY 1 submittor commented. Suggests the following be added: <ul style="list-style-type: none"> no jet skis in the reserve speed limits on roads no vehicles to drive on the beach 	1	<ul style="list-style-type: none"> Jet skis use adjacent waters, CALM will liaise with the Department of Transport as specified in action 3. Speed limits will be restricted to an appropriate level, this recommendation was transferred from the day-use section to the visitor safety section. New action added that vehicle access on the beach is prohibited other than at boat launching areas. This is in accordance with the access map. 	No Yes Yes	2c 1e 1e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
1	COMMERCIAL AND OTHER USE 1 submittor commented. Suggest rewrite to reflect continuation of area as Nature Reserve.	1	Commercial visitor services may be allowed by permit in both national parks and nature reserves with conditions applied according to the Reserve's special values. This is only allowed to the extent to which this use is compatible with the primary goal of conservation.	No	2d
1	25.0 COMMERCIAL VISITOR SERVICES 16 submitters commented. Suggests commercial operators should not be allowed to operate on the reserve.	6	Commercial visitor services may be allowed by permit in both national parks and nature reserves with conditions applied according to the Reserve's special values. This is only allowed to the extent to which this use is compatible with the primary goal of conservation. Objectives reworded to clarify the requirements that commercial visitor services must be consistent with the Reserve's conservation values.	No	2d
2	Other areas could be targetted for Commercial Visitor Services.	1	See comment 1.	No	2d
3	Suggest there is no commercial visitor service which promotes environmental appreciation.	1	An example includes ornithological tours.	No	2d
4	Agrees with Recommendation 1(i) and recommends; <ul style="list-style-type: none"> • commercial tourism in Special Conservation Zones be limited to the low fire risk season, ie April-November inclusive. • tourist and tour operators pay a fee commensurate with the privilege of gaining access to a special conservation zone. This fee should also cover the cost of the guide. • tour guides be employed to accompany groups on all occasions. • tour guides be suitably qualified and trained by CALM or an approved agency to not only impart information, but to ensure all precautions are taken to protect the environment. • Limit the number of tourists i.e group size. 	1	Supported plan requiring permits. Appropriate fees and conditions will be determined when the plan is implemented and as noted in the text include specifying numbers, times of use etc. See also Actions 1i to 1v.	No	2d
5	Opposed to commercial tourism and promotion.	2	See comment 1.	No	2d

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
6	Commercial uses such as commercial tours should be restricted and controlled, not promoted and encouraged. Limit numbers of visitors per tour and also at a given time. Licenses and fees should apply.	1	See comment 1.	No	2d
7	TPBNR should not be required to provide appropriate commercial visitor services and access limited to educational purposes eg. mini-bus tours by interested groups on pre-booking basis.	1	See comment 1.	No	2d
8	Suggest the objectives are not compatible and the best way to minimise the impact of commercial operations is not to encourage them.	1	See comment 1.	No	2d
26.0 COMMERCIAL FISHING IN NEARBY WATERS					
6 submitters commented.					
1	Suggests the reason why commercial fishers go to Two Peoples Bay is because of licensing restrictions: <ul style="list-style-type: none"> • there has not been any conflict other than that with CALM staff , and future conflict is not anticipated. • if the Rocky Point Management Track is considered for closure, all users should pay. • considers permit conditions are discriminatory and fishers should not have one, when other members of the public don't. Commercial fishers are accessing through the Reserve, they don't fish in the Reserve. 	1	No change sought. Plan amended to clarify that there is no public vehicle access to this track (as noted on Map 9 [10 in the Management Plan]). In accordance with CALM legislation all commercial operators require permits, including for access.	No Yes No	2b 1e 2d
2	Agrees with Recommendation 2 and suggests only two fishing boats should be allowed to operate out of the reserve or ban commercial fishing operators from the reserve.	1	Traditional access is allowed provided this is not detrimental to conservation values. Permits apply.	No	2d
3	Agrees with Recommendation 1. No reason appears to have been given for the prohibition of abalone fishing, and unless there is a valid reason, the prohibition on inter-tidal commercial and recreational abalone fishing should be rescinded.	2	Supported plan. The taking of fauna, including abalone, is not consistent with the objectives for management prescribed for nature reserves and national parks in the CALM Act. Text amended to clarify.	No Yes	2a 1e
4	Clarify why commercial fishing is not allowed in intertidal waters.	1	See comment 3.	Yes	1e

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
5	Opposes fishing not being permitted in the Reserve as divers from boats harvest abalone (roei) from above low water mark it is therefore suggested that these activities be recognised and the plan permit them to continue to harvest the abalone in accordance with the Fisheries Department. It is also suggested that the existence of CALM's draft policy on access for commercial fishers negotiated with WAFIC and representatives of the South Coast licensed Fishermen's Association and Leeuwin Professional Fishermen's Association be noted and CALM negotiate directly with fishers to ensure access and that this is consistent with conservation and visitor values.	1	See comment 3. Action 2 amended to add 'in consultation with commercial fishers.	Yes	1b
6	Suggests the following; <ul style="list-style-type: none"> • no porting at Two Peoples Bay • no access through the reserve for abalone fishers • no netting in the lakes • no marron fishing from the reserve, and in the longer term all commercial fishing should be placed out from the reserve. 	1	Beyond scope of plan, waters are not part of the Reserve. See comment 2. Supported plan, fishing is not allowed in the Reserve. Supported plan, fishing is not allowed in the Reserve. See comment 2.	No No No No No	2c 2d 2a 2a 2d
	27.0 MINING 3 submitters commented.				
1	Opposes Recommendation 1 (using resources outside the reserve) and believes mining should be carried out with normal guidelines eg. EPA.	1	Exploration and mining is in accordance with the Environmental Protection and Mining Acts and government policy.	No	2c
2	Supports recommendations, however should be totally off limits.	1	Supported plan.	No	2a
3	Strongly supports no mining or gravel extraction within the reserve.	1	Supported plan.	No	2a
	28.0 SERVICES 2 submitters commented.				
1	Suggests provision of power by overhead powerlines would have a great visual impact and has been disregarded as an option in the past.	1	No change sought.	No	2b
2	Supports all Recommendations for this Section.	1	Supported plan.	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	29.0 RESEARCH AND MONITORING 11 submitters commented.				
1	Suggests management is focused on research.	1	Research and monitoring is a major component of Reserve management.	No	2d
2	All Recommendations are supported with the exception of Recommendations 6 and 7 dealing with social research where there is no brief existing for CALM.	1	CALM manages visitors, social research is part of visitor management.	No	2e
3	Agrees with the objectives and recommendations of this section.	1	Supported plan.	No	2a
4	Supports all Recommendations for this Section.	1	Supported plan.	No	2a
5	Suggests in Table 8 Section 12 - burning should be done on a regular basis.	1	Long unburnt vegetation is essential for habitat of rare birds which are a management priority.	No	2e
6	Emphasis should remain on research and the extension of the Noisy Scrub Bird Program, and begin research and conservation measures on Western Bristlebird, Western Whipbird and other endangered species.	1	No change sought.	No	2b
7	Supports Recommendation 1, especially in regard to Table 8, No. 10.	1	Supported plan.	No	2a
8	Page 95 - Section 11 No2 delete - not related purely to vegetation and flora and is listed in the above section also No. 3 Longevity also important in relation to faunal habitats.	1	These are integrated, cross referencing occurs throughout the Plan.	No	2d
9	Page 97 - No. 4 appropriate needs to be clarified.	1	Projects must be consistent with Table 8.	No	2d
10	Wish to ensure that research emphasis is not compromised to cater for visitor management.	1	See comment 1.	No	2d
	IMPLEMENTATION 2 submitters commented. Suggests rewrite to reflect continuation of area as Nature Reserve.	2	Refer to response in Section 5, Purpose, Vesting and Tenure.	No	2f

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
	30.0 MANAGEMENT AND RESEARCH FACILITIES AND STAFF 5 submitters commented.				
1	Opposes Recommendation 7 to establish a second residence on the Reserve and suggests removing existing residence and thus remove the need for a power supply.	1	Management facilities will be situated on the best location possible, subject to available resources.	No	2d
2	Recommends that: • CALM staffing priorities ensure that staff will primarily be employed to carry out the tasks of management, conservation and research and not become tour guides. • trained tour guides be recruited in addition to existing staffing and not be redeployed CALM officers.	1	This reflects the current and future situation.	No	2d
3	Locating an officer responsible for the day to day visitor management activities, either in or near the TPBNR should be a priority.	1	Supported plan.	No	2a
4	Strongly support Recommendations 1-8.	1	Supported plan.	No	2a
5	Expresses concern that a biologist be retained as is currently the case with ranger assistance as required.	1	Staffing is subject to available resources. It is recognised that this is the most desirable staffing situation.	No	2b
	31.0 FUNDING 9 submitters commented.				
1	Agrees with the Recommendations listed for funding to advance the excellent work already achieved in TPBNR.	1	Supported plan.	No	2a
2	Suggests if the Planning Branch of CALM 'cut their cloth to suit their purse' the implementation of Recommendations 1-6 would have become easier.	1	The planners have attempted to ensure actions are implementable, the plan is for 10 years.	No	2d
3	Suggests Two Peoples Bay receive additional funding, up to a level adequate to permit proper management and that reflects the Reserve's international significance.	2	Supported plan.	No	2a

COMMENT NUMBER	SUMMARY OF COMMENT	NO.OF SUBS	DISCUSSION / ACTION TAKEN	PLAN AMENDED	CRITERIA
4	<p>If subscriptions and entry fees are introduced we recommend:</p> <p>(a) Further to Recommendation 4, a "Friends of Two People's Bay" facilitate extra funding collection.</p> <p>(b) that monies raised by CALM from the Two People's Bay Nature Reserve contribute directly to the reserve's budget and not be directed elsewhere.</p> <p>(c) that conservation goals not be compromised due to either increased pressure for eco-tourism, or the need for extra funding to manage the reserve.</p>	1	<p>All available sources of funding will be actively investigated.</p> <p>Goals amended to indicate Conservation is the primary goal.</p>	No Yes	2c 1d,e
5	Hopes that funding difficulties will not prevent CALM from managing the Reserve effectively in the long term.	1	No change sought.	No	2b
6	Due to limited Government funds the problem of cutting scientific staff, in favour of staff to deal with day to day problems created by the increase in numbers of visitors to the area, is unacceptable.	1	On-site staffing is subject to available staff resources.	No	2b
7	Expresses concern that were external funds not available the burden of implementing the DMP would fall on CALM's budget limiting the effectiveness of the NSB program.	1	No change sought, comment noted.	No	2b
32.0 PRIORITIES AND REVIEW					
3 submitters commented.					
1	Suggests the multitude of tasks will be given priorities and time scales, and review implementation will be required at least halfway through the Plan's lifespan. It would have been more instructive to have a list of priorities in Appendix 1 rather than landscape character types.	1	Priorities have been assigned to each action.	Yes	1d
2	Suggests any review document should also be made available to the public.	1	The NPNCA monitors implementation of its management plan. Changes to plans must be released for public comment.	No	2d
3	Review of plan should include non-CALM staff.	1	See comment 2.	No	2d
APPENDICES					
	Appendix 1, Landscape Character Types, is useful background, but should be omitted from the final plan.	1	Plan amended accordingly.	Yes	1d
	Page 112 - CSIRO hut designed to blend with landscape (A frame on a dune top). Original colour made it almost invisible from a distance.	1	CALM will liaise with CSIRO regarding the future of this facility.	No	2d

APPENDIX 1 LIST OF SUBMITTORS

Individuals

L R Anderson
B Brown
R G Chittleborough
M Campbell
A & J Cotton
M Curnow
A Dockerty
S Emery
D Forshaw
T Froby
S Garlick
R Graham
C R & M A Hart
R Hilton
L, A & L Hopkins
A Horwitz
J A Jamieson
C Ledingham
E McCrum
D J McMillan
P Morris
O Mueller
J Payne
A Reeves
C J Robinson
F N Robinson
A Rose
C Sharp
J Stanton
A Thomson
K A Torrens
K Tullis
J Williamson

CALM

Noisy Scrub-bird Recovery Team (members also from other agencies
and a volunteer)
A Hopkins
South Coast Region

Community Organisations

Albany Bushwalkers Inc.
Albany Wildflower Society
Australian Conservation Foundation (South Coast Branch)
Australian Conservation Foundation (Biodiversity Co-ordinator)
Blackwood Environment Society
Busselton Peace and Environment Group
CALM Resistance Movement
Climbers Association of Western Australia
Conservation Council of WA Inc.
Friends of Two Peoples Bay Nature Reserve
Lower Kalgan Progress Association
National Threatened Species Network WA
Mountaineering Association of the South Coast

Community Organisations cont...	<p>Royal Australasian Ornithologists Union - Australia Royal Australasian Ornithologists Union - WA South West Environment Centre Swan Waste Action Group The Avicultural Society of WA (Inc) The Conservation Foundation, London The Men of the Trees WA Association of Four Wheel Drive Clubs Waterbird Conservation Group West Cape Howe National Park Association WA Recreational and Sportfishing Council Wildflower Society of WA</p>
Government	<p>Agriculture Protection Board Australian Heritage Commission Department of Aboriginal Sites Department of Planning and Urban Development Environmental Protection Authority Fisheries Department CSIRO Division of Wildlife and Ecology - I Rowley CSIRO Division of Wildlife and Ecology - G Smith The Greens The Shire of Albany Bushfire Advisory Executive Committee WA Museum WA Tourism Commission WA Water Authority - Water Resources Planning WA Water Authority - Great Southern Region</p>
Industry	<p>Martin Goff and Associates South Coast Licensed Fishermen's Association WA Fishing Industry Council</p>
Institutes	<p>University of Western Australia (Zoology Dept)</p>
Other	<p>Proforma type 1 Proforma type 2</p>